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Southern Inshore Fisheries and Conservation Authority (IFCA)

Fisheries in EMS Habitats Regulations Assessment for amber and green risk categories

European Marine Site: Chichester and Langstone Harbours SPA (UK9011011)

**Feature(s):** Internationally important populations of regularly occurring migratory species (Grey plover; Sanderling, Dunlin, Redshank, Dark-bellied brent goose; Shelduck; Teal); Nationally important populations of regularly occurring migratory species (Ringed plover; Curlew, Bar-tailed godwit; Turnstone; Wigeon; Pintail; Shoveler; Red-breasted merganser; Little Egret); Internationally important assemblage of waterfowl (Waterfowl Assemblage)

**Generic Feature(s):** Estuarine birds

**Site Specific Sub-feature(s)/Supporting Habitat(s):** Intertidal mudflats and sandflats; Mixed sediment shores; Shingle

**Generic Sub-feature(s)/Supporting Habitat(s):** Intertidal mud and sand; Intertidal mixed sediments

**Gear type(s) Assessed:** Clam dredging
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SIFCA Reference: SIFCA/HRA/09/001
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1. Introduction

1.1 Need for an HRA assessment

Southern IFCA has duties under Regulation 9(3) of the Conservation of Habitats and Species Regulations 2010 as a competent authority, with functions relevant to marine conservation to exercise those functions so as to secure compliance with the Habitats Directive. Article 6.2 of the Habitats Directive requires appropriate steps to be taken to avoid, in Natura 2000 sites, the deterioration of natural habitats and habitats of species as well as significant disturbance of the species for which the area has been classified.

Management of European Marine Sites is the responsibility of all competent authorities which have powers or functions which have, or could have, an impact on the marine area within or adjacent to a European Marine Site (EMS). Under section 36 of the Species and Habitats Regulations (2010):

“The relevant authorities, or any of them, may establish for a European marine site a management scheme under which their functions (including any power to make byelaws) are to be exercised so as to secure in relation to that site compliance with the requirements of the Habitats Directive.”

Within the Solent EMS such a management scheme has been developed in the form of the SEMS management scheme which was established in 2004. This resulted in the establishment of a framework for the effective management of the Solent EMS so that the conservation objectives are met. The key principles of the management scheme are included in Annex 2.

In the SEMs Management Group 2015 Monitoring Report, fishing activities have been flagged to be a high risk or (Tier 1) activity. High risk activities are considered as potentially representing a high risk and/or not having sufficient “systems in place to ensure they are managed in line with the Habitats Regulations” and, therefore, requiring further management consideration. During the 2015 consultation a request was made to reduce the risk of fishing activity from high to medium risk. The response from the group was that in order to do this a clear audit and evidence trail would be required to reduce the risk. This assessment, in line with Article 6.2 of the Habitats Directives, will form part of that audit trail, as will other assessments regarding the fishing activities within the Solent EMS. It is considered that some level of management will be required for high risk activities within the EMS.

This audit trail will be achieved through Southern IFCA’s responsibilities under the revised approach to the management of commercial fisheries in European Marine sites announced by the Department for Environment, Food and Rural Affairs (DEFRA).

The objective of this revised approach is to ensure that all existing and potential commercial fishing activities in European Marine Sites are managed in accordance with Article 6 of the Habitats Directive. Articles 4.1 and 4.2 of the Birds Directive also require that the Member States ensure the species mentioned in Annex I and regularly occurring migratory bird species are subject to special conservation measures concerning their habitat in order to ensure survival and reproduction in their area of distribution. This affords Special Protection Areas (SPAs) a similar protection regime to that of Special Areas of Conservation (SACs).

This approach is being implemented using an evidence-based, risk-prioritised, and phased approach. Risk prioritisation is informed by using a matrix of the generic sensitivities of the sub-features of the EMS to a suite of fishing activities as a decision making tool. These sub-feature-
activity combinations have been categorised according to specific definitions, as red\(^1\), amber\(^2\),
green\(^3\) or blue\(^4\).

Activity/feature interactions identified within the matrix as red risk have the highest priority for implementation of management measures by the end of 2013 in order to avoid the deterioration of Annex I features in line with obligations under Article 6(2) of the Habitats Directive.

Activity/feature interactions identified within the matrix as amber risk require a site-level assessment to determine whether management of an activity is required to conserve site features. Activity/feature interactions identified within the matrix as green also require a site level assessment if there are “in-combination effects” with other plans or projects.

Site level assessments are being carried out in a manner that is consistent with the provisions of Article 6(3) of the Habitats Directive, but are required to meet the 6(2) responsibilities of Southern IFCA as a competent authority. The aim of the assessment will be to consider if the activity could significantly disturb the species or deteriorate natural habitats or the habitats of the protected species and from this, a judgement can be made as to whether or not the conservation measures in place are appropriate to maintain and restore the habitats and species for which the site has been designated to a favourable conservation status (Article 6(2)). If measures are required, the revised approach requires these to be implemented by 2016.

The purpose of this site specific assessment document is to assess whether or not in the view of Southern IFCA the fishing activity ‘Clam Dredging’ has a likely significant effect on the internationally and nationally important populations of the regularly occurring migratory species and internationally important assemblage of waterfowl and their supporting habitats of the Chichester and Langstone Harbours SPA; and as part of this assessment to test whether the proposed management measures will be sufficient to ensure that the Southern IFCA meets its responsibilities as a Competent Authority and ensure that the conservation objectives will be met in relation to Clam Dredging over the features/supporting habitats of the Chichester and Langstone Harbours SPA. Please note that clam dredging is not a permitted fishing activity within the Sussex IFCA district, which extends to cover Chichester Harbour, as part of the previous Sussex Sea Fisheries Committee (SFC) district. Therefore the assessment will only cover Langstone Harbour.

1.2 Documents reviewed to inform this assessment

- SEMs Annual Monitoring Report 2015
- SEMs Delivery Plan 2014
- Natural England’s risk assessment Matrix of fishing activities and European habitat features and protected species

\(^1\) Where it is clear that the conservation objectives for a feature (or sub-feature) will not be achieved because of its sensitivity to a type of fishing, - irrespective of feature condition, level of pressure, or background environmental conditions in all EMSs where that feature occurs – suitable management measures will be identified and introduced as a priority to protect those features from that fishing activity or activities.

\(^2\) Where there is doubt as to whether the conservation objectives for a feature (or sub-feature) will be achieved because of its sensitivity to a type of fishing, in all EMSs where that feature occurs, the effect of that activity or activities on such features will need to be assessed in detail at a site specific level. Appropriate management action should then be taken based on that assessment.

\(^3\) Where it is clear that the achievement of conservation objectives for a feature is highly unlikely to be affected by a type of fishing activity or activities, in all EMSs where that feature occurs, further action is not likely to be required, unless there is the potential for in combination effects.

\(^4\) For gear types where there can be no feasible interaction between the gear types and habitat features, a fourth categorisation of blue is used, and no management action should be necessary.
2. Information about the EMS

2.1 Overview and qualifying features

- Internationally important populations of the regularly occurring Annex 1 species (A191 *Sterna sandvicensis*; Sandwich tern (Breeding); A193 *Sterna hirundo*; Common tern (Breeding); A195 *Sterna albifrons*; Little tern (Breeding))
- Internationally important populations of the regularly occurring migratory species (A141 *Pluvialis squatarola*; Grey plover (Non-breeding); A144 *Calidris alba*; Sanderling (Non-breeding); A149 *Calidris alpina alpina*; Dunlin (Non-breeding); A162 *Tringa totanus*; Common redshank (Non-breeding); A046a *Branta bernicla bernicla*; Dark-bellied brent goose (Non-breeding); A048 *Tadorna tadorna*; Common shelduck (Non-breeding); A052 *Anas crecca*; Eurasian teal (Non-breeding))
  - Saltmarsh
  - Intertidal mudflats and sandflats
  - Boulder and cobble shores
  - Mixed sediment shores
- Nationally important populations of regularly occurring migratory species (A137 *Charadrius hiaticula*; Ringed plover (Non-breeding); A160 *Numenius arquata*; Eurasian curlew (Non-breeding); A157 *Limosa lapponica*; Bar-tailed godwit (Non-breeding); A169 *Arenaria interpres*; Ruddy turnstone (Non-breeding); A050 *Anas penelope*; Eurasian wigeon (Non-breeding); A054 *Anas acuta*; Northern pintail (Non-breeding); A056 *Anas clypeata*; Northern shoveler (Non-breeding); A069 *Mergus serrator*; Red-breasted merganser (Non-breeding); *Egretta garzetta*; Little Egret).
- Internationally important assemblage of waterfowl (Waterbird assemblage)
  - Shingle
  - Saltmarsh
  - Intertidal mudflats and sandflats
  - Mixed sediment shores
  - Shallow coastal waters

Please refer to Annex 3 for a map of supporting habitats.

Chichester and Langstone Harbours are located on the south coast of England in Hampshire and West Sussex. They are large, sheltered estuarine basins comprising extensive sand- and mudflats exposed at low tide. The two harbours are joined by a stretch of water that separates Hayling

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6 Reference list will include literature cited in the assessment (peer, grey and site specific evidence e.g. research, data on natural disturbance/energy levels etc)

7 Solent EMS Regulation 33 Conservation Advice: [http://publications.naturalengland.org.uk/publication/3194402](http://publications.naturalengland.org.uk/publication/3194402)
Island from the mainland. Tidal channels drain the basin and penetrate far inland. The mud-flats are rich in invertebrates and also support extensive beds of algae, especially *Enteromorpha* species, and eelgrasses *Zostera* spp. The basin contains a wide range of coastal habitats supporting important plant and animal communities. The site is of particular significance for waterbirds, especially in migration periods and in winter. It also supports important colonies of breeding terns.  

### 2.2 Conservation Objectives

The conservation objective for the Chichester and Langstone Harbours SPA features:

- Internationally important populations of the regularly occurring migratory species
- Nationally important populations of regularly occurring migratory species
- Internationally important assemblage of waterfowl

Are to “ensure that the integrity of the site is maintained or restored as appropriate, and ensure that the site contributes to achieving the aims of the Wild Birds Directive, by maintaining or restoring;

- The extent and distribution of the habitats of the qualifying features
- The structure and function of the habitats of the qualifying features
- The supporting processes on which the habitats of the qualifying features rely
- The population of each of the qualifying features, and,
- The distribution of the qualifying features within the site.”

The high level conservation objectives for the Chichester and Langstone Harbours SPA are available online at: [http://publications.naturalengland.org.uk/publication/5789102905491456](http://publications.naturalengland.org.uk/publication/5789102905491456)

### 3. Interest feature(s) of the EMS categorised as ‘Red’ risk and overview of management measure(s) (if applicable)

- Subtidal eelgrass *Zostera marina* beds (supporting habitat of the bird interest features)

A red risk interaction between bottom towed gears and eelgrass/seagrass beds was identified and subsequently addressed through the creation of the ‘Bottom Towed Fishing Gear’ byelaw and ‘Prohibition of Gathering (Sea Fisheries Resources) in Seagrass Beds’ byelaw. The ‘Bottom Towed Fishing Gear’ prohibits the use any bottom towed fishing gear within sensitive areas (characterised by reef features or eelgrass/seagrass beds) in European Marine Sites throughout the district. The byelaw also states that if transiting through a prohibited area carrying bottom towed fishing gear, all parts of the gear are inboard and above the sea. Within the Solent EMS, which includes waters to the north of the Isle of Wight, all eastern harbours and Southampton Water, there are 20 prohibited areas. The ‘Prohibition of Gathering (Sea Fisheries Resources) in Seagrass Beds’ byelaw prevents digging, fishing for or taking any sea fisheries resource in or from prohibited areas containing eelgrass/seagrass beds in European Marine Sites throughout the District. Exceptions to the prohibition include if a net, rod and line or hook and line are used, in addition to the use of a vessel as long as the vessel’s hull is not in contact with the seabed. It is also prohibited to carry a rake, spade, fork or any similar tool within specified areas. Within the Solent EMS, which includes north of the Isle of Wight, all eastern harbours and Southampton Water, there are 25 prohibited areas.

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9 Bottom Towed Fishing Gear Byelaw: [https://secure.toolkitfiles.co.uk/clients/25364/sitedata/files/PDFbyelaw_bottomtowedfishi.pdf](https://secure.toolkitfiles.co.uk/clients/25364/sitedata/files/PDFbyelaw_bottomtowedfishi.pdf)

10 Prohibition of Gathering (Sea Fisheries Resources) in Seagrass Beds Byelaw: [https://secure.toolkitfiles.co.uk/clients/25364/sitedata/files/PDFbyelaw_prohibitionofgat.pdf](https://secure.toolkitfiles.co.uk/clients/25364/sitedata/files/PDFbyelaw_prohibitionofgat.pdf)
4. Information about the fishing activities within the site

4.1 Activities under Consideration/Summary of Fishery

Clam dredging takes place all year round within the Chichester and Langstone Harbours SPA and predominantly targets the non-indigenous Manila clam (*Ruditapes philippinarum*), although the activity also targets American hard-shell clam (*Mercenaria mercenaria*). Occasional catches of the indigenous Grooved Carpet Shell clam (*Ruditapes decussatus*) also occur.

Manila clam is thought to have been introduced into the Solent and Southampton Water in 2005 (Tumnoi, 2012) and a fishery for the species developed a number of years later in 2007/08.

4.2 Technical Gear Specifications

A type of mechanical dredge, known as a box dredge, is used to fish for clams in the Chichester and Langstone Harbours SPA. A mechanical dredge consists of a metal frame with a row of metal teeth which are towed through the sediment using a boat (Wheeler *et al.*, 2014). The dredge is characterised by skis which sit on the base of the dredge and allow it to sit on the seabed whilst being towed. Current management measures do not specify the required configuration of box dredge and as a result the size of a box dredge can widely vary. Box dredges vary from 82 to 122 cm in width, 111 to 130 cm in length and 20 to 36 cm in depth. Some box dredges have a diving plate which helps to stabilise the dredge during deployment. The metal teeth range from 9 to 14 cm (16 cm diagonally) and are situated on the base of the dredge mouth opening. Teeth can be orientated vertically or angled diagonally forward to help cut through the sediment. These teeth penetrate into the sediment disturbing the buried clams which are subsequently caught and retained in the dredge. The posterior metal box is made up of bars, whose spacing also varies from 1.4 to 3.4 cm. This allows the dredge to pass through the sediment and unwanted debris can escape through the bars. Spacing may vary depending on the target species, with a larger bar spacing used for the hard-shell American clam, which has a greater minimum legal size than the Manila clam.

Typically, one or two dredges, although up to three has been observed, are deployed side by side, depending on the size of the boat, from the stern. The dredge is typically deployed using a mechanized winch to lower the gear to the sea bed and lift it back onto the vessel. The dredge is attached to the vessel using a rope which is typically tied to the tow riddle (Figure 2). The angle at which the dredge is towed depends on the tow riddle configuration; the further forward the rope is attached to the dredge, the steeper the angle it will penetrate into the sediment. The dredge is towed along the seabed in straight lines in the direction of the boat. Tows can vary in length and a vessel will go back and forth over the same fishing ground. Once back on deck, the dredge is emptied onto a griddle where the catch is, washed, sorted and sized. The griddle spacing is often optimised to allow for undersized clams to return straight back to the seabed.
4.3 Location, Effort and Scale of Fishing Activities

Clam dredging takes place in distinct, small spatial areas, where shellfish beds exist. These largely include the eastern harbours and several discrete areas in Southampton Water and Lee on Solent (Annex 4). These sites occur both intertidally (at high tide) and subtidally, with vessels often operating in very shallow waters.

Sightings data in Annex 4 (split between 2005 to 2011 and 2012 to 2015) illustrates how clam dredge areas have changed over this time period. In Langstone Harbour, sightings from 2005 to 2011 show clam dredging was concentrated in the north eastern quarter of the harbour within the intertidal zone, particularly close to North Lake and South Lake, with a number of sightings extending up into Broad Lake. From 2012 to 2015, sightings data show that clam dredging activity is concentrated in an area at the end of the Langstone Channel and to a lesser extent on the intertidal, with a number of sightings located within the channels. Please note that Southern IFCA’s sightings data may reflect home ports of patrol vessels, high risk areas and typical patrol routes and therefore are only indicative of fishing activity. Over the ten year period covered by sightings data (2005-2015), it is likely that the geographical extent of the fishery is well reflected, however intensity may be skewed by aforementioned factors.

At its peak in 2007/2008, the clam fishery supported approximately 15 vessels. Since 2012, the number of vessels operating within the fishery has decreased to approximately 7, with an average of 0 to 1 operating on any one day. This is largely supported by sightings data, provided by Langstone Harbour Board, for vessels fishing from November 2012 until 2014 in Langstone Harbour. During this time period, there were only three months (November 2012, June & July 2014) when the cumulative number of days spent fishing for all vessels exceeded the number of days within that month. Using the cumulative number of days spent fishing for all vessels, an average of 2.0 vessels operated daily in November 2012, 1.4 in June 2014 and 1.1 in July 2014.

The number of vessels sighted in Langstone Harbour by Langstone Harbour Board and in the whole Solent by Southern IFCA are summarised in Tables 1 and 2 respectively. Vessels sighted fishing once a month was discounted from Table 1 as these vessels can be considered to be prospecting. Prospecting involves investigating the potential to catch clams within that area and
therefore is considered not to result in sustained fishing activity if a vessel is only sighted once. It is important to note that the data provided by Langstone Harbour Board does not differentiate between gear types or provide location of activities. Vessels which are known not to engage in clam dredging were excluded from Table 1.

Table 1. Vessel sightings in Langstone Harbour from 2012 to 2014, from data provided by Langstone Harbour Board. Sightings of vessels that are known not to clam dredge were excluded.

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Table 2, shows a decline in the average number of fishing vessels sighted 5 times or more in a month between 2012 and 2015, and in all years no vessels were sighted 10 or more times in a month. The average number of vessels sighted per month and average number of vessels sighted 2 or more times in a month was lower in 2013 to 2015, when compared with 2012. In 2012 and 2014, the winter months appear to be characterised by higher levels of fishing activity, whilst in 2013, the highest levels of fishing activity occurred between June and August.

Table 2. Clam dredging vessel sightings in the Solent from 2012 to 2015, from data collected during sea and land patrols.

<table>
<thead>
<tr>
<th>Year</th>
<th>Month</th>
<th>No. of fishing vessels sighted</th>
<th>No. of fishing vessels sighted twice or more</th>
<th>No. of fishing vessels sighted 5 times or more</th>
<th>No. of fishing vessels sighted 10 times or more</th>
</tr>
</thead>
<tbody>
<tr>
<td>2012</td>
<td>Jan</td>
<td>11</td>
<td>8</td>
<td>2</td>
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</tr>
<tr>
<td></td>
<td>Feb</td>
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<td></td>
<td>Mar</td>
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<td>Aug</td>
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<td>Sep</td>
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</tr>
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<td></td>
<td>Dec</td>
<td>7</td>
<td>1</td>
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</tr>
<tr>
<td></td>
<td>Average</td>
<td>7.5</td>
<td>3</td>
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<td>0</td>
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<tr>
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<td></td>
<td>Nov</td>
<td>0</td>
<td>0</td>
<td>0</td>
<td>0</td>
</tr>
</tbody>
</table>
Vessels that take part in the fishery largely operate out of Portsmouth Harbour, with other vessels operating out of Warsash and Langstone Harbour. Landings data provided by the Marine Management Organisation (MMO) show the greatest quantities of all clam species between 2005 and 2014 were landed into Portsmouth, with Southampton landing the next greatest quantities of clams (Table 3). There are clear changes in the overall landings of each clam species within the Solent EMS (Figure 3). The development of the Manila clam fishery in 2007/2008 is well demonstrated by the jump in landings of 12.3 tonnes in 2007 to 185.1 tonnes in 2008. Landings of this fishery continued to rise until its peak in 2010, however since then landings have declined, explaining the reduction in vessels participating in the fishery since 2012. The magnitude of American Hard-Shell clam and Grooved Carpet Shell clam is much less than that of Manila clam. The low level of Grooved Carpet Shell clam landings appears to show a general decline since 2008 which may be explained by simultaneous expansion of the non-indigenous Manila clam population. Landings of American Hard-Shell clam appear to remain relatively stable between 2007 and 2013, despite dipping in 2009 and 2013, although catches showed a large increase in 2014 to 43.7 tonnes. Please note that landings data should be viewed with caution, although reflective of the overall trends of the fishery. Exact figures are not always accurate; however this data represents the best available information to date.

<table>
<thead>
<tr>
<th></th>
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<th></th>
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<td></td>
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<tr>
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<td>2.1</td>
<td>4.8</td>
<td>2.5</td>
<td>1.8</td>
<td>0.6</td>
<td>6.2</td>
<td>3.4</td>
<td>0.4</td>
<td></td>
</tr>
<tr>
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<td>5.5</td>
<td>169.8</td>
<td>130.9</td>
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<td>101.8</td>
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<td>Southampton</td>
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<td>4.6</td>
<td>10.1</td>
<td>41.8</td>
<td>79.9</td>
<td>52.3</td>
<td>22.1</td>
<td>10.6</td>
<td>4.1</td>
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<tr>
<td><strong>Total</strong></td>
<td>0.1</td>
<td>8.9</td>
<td>12.3</td>
<td>185.1</td>
<td>193.0</td>
<td>349.6</td>
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<table>
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<tbody>
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<td>0.1</td>
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<td>0.4</td>
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<td>7.7</td>
<td>1.6</td>
<td>43.7</td>
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<tr>
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<td>0.6</td>
<td>1.8</td>
<td>4.5</td>
<td>4.7</td>
<td>0.0</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>0.0</td>
<td>5.3</td>
<td>8.3</td>
<td>11.1</td>
<td>1.0</td>
<td>9.1</td>
<td>10.9</td>
<td>12.6</td>
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<td>43.7</td>
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<table>
<thead>
<tr>
<th>Grooved Carpet Shell Clam</th>
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<tbody>
<tr>
<td>Hamble</td>
<td></td>
<td>6.8</td>
<td>0.2</td>
<td>1.0</td>
<td>0.5</td>
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<tr>
<td>Isle of Wight</td>
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<td></td>
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<tr>
<td>Lymington and Keyhaven</td>
<td>0.9</td>
<td>1.5</td>
<td>2.8</td>
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<td></td>
</tr>
<tr>
<td>Portsmouth</td>
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<td>10.9</td>
<td>5.0</td>
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<td>2.0</td>
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<td></td>
<td></td>
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</tr>
<tr>
<td>Southampton</td>
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<td>0.8</td>
<td>0.6</td>
<td>1.0</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>1.5</td>
<td>22.4</td>
<td>8.8</td>
<td>12.0</td>
<td>3.3</td>
<td>2.5</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Figure 3. Total landings (in tonnes) of key clam species (Manila clam - *Ruditapes philippinarum*, American Hard-Shell clam - *Mercenaria mercenaria*, Grooved Carpet Shell clam - *Ruditapes decussatus*) into ports located within the Solent European Marine Site (EMS). Data was provided by the Marine Management Organisation (MMO).

5. Test of Likely Significant Effect (TLSE)

The Habitats Regulations assessment (HRA) is a step-wise process and is first subject to a coarse test of whether a plan or project will cause a likely significant effect on an EMS\(^\text{11}\). Each feature/supporting habitat was subject to a TLSE, the results of which are summarised in tables 4 and 5.

5.1 Table 4: Summary of LSE Assessment(s) – Estuarine birds

| 1. Is the activity/activities directly connected with or necessary to the management of the site for nature conservation? | No |

### 2. What potential pressures, exerted by the gear type(s), are likely to affect the feature(s)/supporting habitat(feature(s))?

Regulation 33 Advice/SPA Toolkit/ Additional pressures identified from Portsmouth Harbour SPA Draft Regulation 35 Advice:

<table>
<thead>
<tr>
<th>Pressure</th>
<th>Screening - Justification</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Physical loss (of non-breeding habitat) – removal</td>
<td></td>
</tr>
<tr>
<td>2. Physical loss (of non-breeding habitat) – smothering</td>
<td></td>
</tr>
<tr>
<td>3. Physical damage (of non-breeding habitat) – abrasion</td>
<td></td>
</tr>
<tr>
<td>4. Non-physical disturbance (and displacement) – noise</td>
<td></td>
</tr>
<tr>
<td>5. Non-physical disturbance (and displacement) – visual presence</td>
<td></td>
</tr>
<tr>
<td>6. Toxic contamination – introduction of synthetic and non-synthetic compounds</td>
<td></td>
</tr>
<tr>
<td>7. Non-toxic contamination – changes in nutrient loading and organic loading</td>
<td></td>
</tr>
<tr>
<td>8. Non-toxic contamination – changes in turbidity/Increased turbidity/Changes in suspended solids (water clarity)</td>
<td></td>
</tr>
<tr>
<td>9. Selective extraction of species/Competition for prey</td>
<td></td>
</tr>
<tr>
<td>10. SPA Toolkit Only: Changes in food availability</td>
<td></td>
</tr>
<tr>
<td>11. Portsmouth Harbour SPA Draft Regulation 35 Advice Only: Collision above/below water with static or moving objects</td>
<td></td>
</tr>
<tr>
<td>13. Portsmouth Harbour SPA Draft Regulation 35 Advice Only: Introduction of microbial pathogens</td>
<td></td>
</tr>
<tr>
<td>14. Portsmouth Harbour SPA Draft Regulation 35 Advice Only: Introduction or spread of non-indigenous species</td>
<td></td>
</tr>
</tbody>
</table>

### 3. Is the feature(s)/supporting habitat(s) likely to be exposed to the pressure(s) identified?

IN – Clam dredging is known to cause abrasion and disturbance to the seabed surface. Supporting habitats including intertidal mudflats and sandflats, shingle and mixed sediment shores are all considered vulnerable to physical damage by abrasion. The exposure to activities and one-off developments that may cause abrasion is higher for intertidal mudflats, sandflats and mixed sediment communities. Repeated or permanent damage can adversely affect the ability of the habitats to recover and may ultimately lead to loss. Further assessment on the local of vessel sightings, supporting habitats and species distribution is necessary to confirm this.
4. IN – Vessels can operate close inshore and noise disturbance is can result from the presence/movement of fishing vessels and operation of fishing gear. The magnitude of disturbance and displacement is influenced by the intensity of fishing (no. of vessels, frequency and duration) and the activities relative proximity to sensitive bird species (wildfowl & waders). Further investigation is therefore necessary into the scale activity and location of sensitive bird species.

5. IN – Vessels can operate close inshore and visual disturbance is possible from the presence/movement of fishing vessels and operation of fishing gear. The magnitude of disturbance and displacement is influenced by the intensity of fishing (no. of vessels, frequency and duration) and the activities relative proximity to sensitive bird species (wildfowl & waders). Further investigation is therefore necessary into the scale activity and location of sensitive bird species.

10. IN – Clam dredging can have an indirect impact on bird species by affecting the availability of prey through community structure changes as a result of physical disturbance, removal/mortality of non-target organisms, smothering of prey species and physical damage to supporting habitats. Further assessment of clam dredging impacts on non-target species is needed, with consideration given to the sensitivity of different prey types and the key prey groups of different bird features.

4. What key attributes of the site are likely to be affected by the identified pressure(s)?

Regulation 33 Advice:
- Disturbance
- Supporting habitat(s): Extent and distribution
- Supporting habitat(s): Food availability

Portsmouth Harbour SPA Draft Regulation 35 Advice Only:
- Supporting habitat: disturbance caused by human activity
- Supporting habitat: extent and distribution of supporting non-breeding habitat
- Supporting habitat: food availability within supporting habitat

5. Potential scale of pressures and mechanisms of effect/impact (if known)

Refer to full LSE
6. Is the potential scale or magnitude of any effect likely to be significant?  

<table>
<thead>
<tr>
<th>Alone</th>
<th>OR In-combination(^{12})</th>
</tr>
</thead>
<tbody>
<tr>
<td>Yes</td>
<td>N/A</td>
</tr>
</tbody>
</table>

6. Have NE been consulted on this LSE test? If yes, what was NE's advice?  

Please refer to letters from Natural England dated 19/11/2015 & 08/01/16.

5.2 Table 5: Summary of LSE Assessment(s) – Intertidal mud and sand; Intertidal mixed sediments

<table>
<thead>
<tr>
<th>1. Is the activity/activities directly connected with or necessary to the management of the site for nature conservation?</th>
<th>No</th>
</tr>
</thead>
</table>
| 2. What potential pressures, exerted by the gear type(s), are likely to affect the feature(s)/supporting habitat(s)? | Regulation 33 Advice/ Additional pressures identified from Portsmouth Harbour SPA Draft Regulation 35 Advice:  
1. Physical loss (of non-breeding habitat) – removal  
2. Physical loss (of non-breeding habitat) – smothering/Siltation rate changes (high and low), including smothering  
3. Physical damage (of non-breeding habitat) – abrasion/Abrasion/disturbance of the substrate on the seabed surface/ Penetration and/or disturbance of the substrate below the seabed surface including abrasion  
4. Toxic contamination – introduction of synthetic and non-synthetic compounds  
5. Non-toxic contamination – changes in nutrient loading and organic loading/Organic enrichment  
6. Non-toxic contamination – changes in turbidity/Changes in suspended solids (water clarity)  
7. Portsmouth Harbour SPA Draft Regulation Advice: Introduction of microbial pathogens  
8. Portsmouth Harbour SPA Draft Regulation Advice: Introduction or spread of non-indigenous species  
9. Portsmouth Harbour SPA Draft Regulation Advice only: Physical change (to another seabed type) |
| 3. Is the feature(s)/supporting Pressure | Screening - Justification |

\(^{12}\) If conclusion of LSE alone an in-combination assessment is not required.
<table>
<thead>
<tr>
<th>Habitat(s) likely to be exposed to the pressure(s) identified?</th>
<th>3. IN – Clam dredging is known to cause abrasion and subsurface disturbance to the seabed surface through the penetration of the dredges ‘teeth’ into the sediment. Supporting habitats including intertidal mudflats and sandflats and sand and shingle are all considered vulnerable to physical damage by abrasion. The exposure to activities and one-off developments that may cause abrasion is higher for intertidal mudflats, sandflats and mixed sediment communities. Repeated or permanent damage can adversely affect the ability of the habitats to recover and may ultimately lead to loss. Further assessment on the local of vessel sightings, supporting habitats and species distribution is necessary to confirm this.</th>
</tr>
</thead>
<tbody>
<tr>
<td>4. What key attributes of the site are likely to be affected by the identified pressure(s)?</td>
<td>Physical loss through removal and smothering has been screened out and there is no relevant attribute which relates to the physical damage of the supporting habitat.</td>
</tr>
<tr>
<td>5. Potential scale of pressures and mechanisms of effect/impact (if known)</td>
<td>Refer to full LSE.</td>
</tr>
<tr>
<td>6. Is the potential scale or magnitude of any effect likely to be significant?</td>
<td>Alone</td>
</tr>
<tr>
<td></td>
<td>Yes</td>
</tr>
<tr>
<td>6. Have NE been consulted on this LSE test? If yes, what was NE’s advice?</td>
<td>Please refer to letters from Natural England dated 19/11/2015 &amp; 08/01/16.</td>
</tr>
</tbody>
</table>

\(^{13}\) If conclusion of LSE alone an in-combination assessment is not required.
6. Appropriate Assessment

6.1 Co-location of Fishing Activity and Site Features/Supporting habitat(s)

Key areas favoured by designated bird species in the Chichester and Langstone Harbours SPA are summarised in table 6.


<table>
<thead>
<tr>
<th>Common Name</th>
<th>Latin Name</th>
<th>Favoured Area(s)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Grey plover</td>
<td><em>Pluvialis squatarola</em></td>
<td>At low tide, the majority of birds occur around Chichester Channel and western shores of Hayling Island. See also low tide WeBS data distribution maps presented in Annex 7, 8 and 9.</td>
</tr>
<tr>
<td>Sanderling</td>
<td><em>Calidris alba</em></td>
<td>Distribution is related to sediment. At low tide, the population is confined to Pilsey Sands and sands at the mouth of Langstone Harbour, Eastney and Hayling. At high tide, main roost at Pilsey Island with smaller numbers at East Head. Some birds utilise Eastney and Hayling for roosting.</td>
</tr>
<tr>
<td>Dunlin</td>
<td><em>Calidris alpina</em></td>
<td>Thorney Channel. At low tide, the population is found in high densities in Langstone off Budd’s Wall, off Portsea Island and at the Kench; and in Chichester in Thorney and Fishbourne Channels and South Hayling. At high tide, roosts at North Hayling Oyster Beds, Langstone RSPB Reserve and Pilsey Island. Roosts on both sides of Hayling. See also low tide WeBS data distribution maps presented in Annex 7, 8 and 9.</td>
</tr>
<tr>
<td>Redshank</td>
<td><em>Tringa totanus</em></td>
<td>Low tide WeBS data distribution maps (presented in Annex 7, 8 and 9) reveal relatively high densities of the species throughout the intertidal area in Langstone Harbour, with the highest densities occurring in the upper reaches of the north eastern quarter near to Budd’s Wall, on the upper western side of Hayling Island near to North Hayling oyster beds and in the upper reaches of the north western corner west of Farlington Marshes.</td>
</tr>
<tr>
<td>Dark-bellied brent goose</td>
<td><em>Branta bernicla bernicla</em></td>
<td>At low tide, the great concentrations occur on Farlington Marshes in Langstone and around Chichester, Thorney and Bosham Channels in Chichester Harbour. Important concentrations of birds exist on Hayling and Portsea Islands. See also low tide WeBS data distribution maps presented in Annex 7, 8 and 9.</td>
</tr>
<tr>
<td>Shelduck</td>
<td><em>Tadorna tadorna</em></td>
<td>At low tide, the greatest concentrations occur around Farlington Marshes and the western shore of Hayling Island in Langstone Harbour, plus Thorney Channel in</td>
</tr>
<tr>
<td>Species</td>
<td>Scientific Name</td>
<td>Notes</td>
</tr>
<tr>
<td>-------------------------</td>
<td>-----------------</td>
<td>---------------------------------------------------------------------------------------------------------------------------------------</td>
</tr>
<tr>
<td>Teal</td>
<td><em>Anas crecca</em></td>
<td>At low tide, concentrations are found at Birdham and East Chidham at low tide. High tide roosts occur in Langstone RSPB Reserve and at Farlington Marsh. See also low tide WeBS data distribution maps presented in Annex 7, 8 and 9.</td>
</tr>
<tr>
<td>Ringed plover</td>
<td><em>Charadrius hiaticula</em></td>
<td>Widespread with small numbers around most of Chichester and Langstone Harbours SPA. High tide roosts occur at Pilsey Island, North Hayling Oyster Beds and Portsea Island. See also low tide WeBS data distribution maps presented in Annex 7, 8 and 9.</td>
</tr>
<tr>
<td>Curlew</td>
<td><em>Numenius arquata</em></td>
<td>Chichester Channel. See also low tide WeBS data distribution maps presented in Annex 7, 8 and 9.</td>
</tr>
<tr>
<td>Bar-tailed godwit</td>
<td><em>Limosa lapponica</em></td>
<td>At low tide, mouths of Chichester and Langstone Harbour on sandy sediments. Roost on the Kench (Langstone Harbour) and top of Hayling Island (Langstone Harbour). Pilsey and East Hayling. Largest high tide roosts found at Pilsey and Mid Hayling and small numbers at Langstone RSPB Reserve, Portsea Island and The Kench. See also low tide WeBS data distribution maps presented in Annex 8.</td>
</tr>
<tr>
<td>Turnstone</td>
<td><em>Arenaria interpres</em></td>
<td>Low tide WeBS data distribution maps (presented in Annex 7, 8 and 9) reveal moderate to high densities of this species along on the western side of Hayling Island, a small area close to Henson aggregates at Bedhampton Wharf and a number of localised areas in the north eastern quarter which include Baker's Island, South Binness Island and Round Nap Island.</td>
</tr>
<tr>
<td>Wigeon</td>
<td><em>Anas penelope</em></td>
<td>Heads of channels in Chichester Harbour, Thorney Island and Farlington Marshes in Langstone. See also low tide WeBS data distribution maps presented in Annex 7, 8 and 9.</td>
</tr>
<tr>
<td>Pintail</td>
<td><em>Anas acuta</em></td>
<td>Localised flocks in Farlington Marshes in Langstone Harbour and Thorney Island in Chichester Harbour. See also low tide WeBS data distribution maps presented in Annex 7, 8 and 9.</td>
</tr>
<tr>
<td>Shoveler</td>
<td><em>Anas clypeata</em></td>
<td>Farlington Marshes in Langstone Harbour. See also low tide WeBS data distribution maps presented in Annex 7.</td>
</tr>
<tr>
<td>Red-breasted merganser</td>
<td><em>Mergus serrator</em></td>
<td>No information available.</td>
</tr>
<tr>
<td>Little egret</td>
<td><em>Egretta garzetta</em></td>
<td>No information available.</td>
</tr>
</tbody>
</table>
The SSSI units identified as being important areas of intertidal bird feeding habitat include Langstone Harbour West, Langstone Harbour East, Langstone Oyster Beds, Sinah Lake and North Binness Island. The SSSI units identified as important foraging and high tide roosting grounds for wintering bird species include Farlington Marshes and South Moor. Bird roosting sites from the Solent Waders and Brent Goose Strategy are presented in Annex 11.

A map of clam dredge sightings and supporting habitats can be found in Annex 6. This map reveal where fishing activity occurs in relation to the designated supporting habitats of the site. Annex 14 also shows where clam dredging has taken place from marks left on the seabed. In Langstone Harbour, clam dredging is shown to occur on intertidal mud and on the fringes of intertidal sand and muddy sand. Using knowledge presented in table 6, low tide WeBS data distribution maps (presented in Annex 7, 8 and 9) and data provided in the Solent Overwintering Birds Workshop in Annex 10, clam dredging may have some effect on sites used by Dunlin, Redshank, Grey plover, Dark-bellied brent goose, Teal, Shelduck, Ringed plover, Curlew, Turnstone and Wigeon. The sites used by these species, which occur in relative close proximity to clam dredging, include the Havant district, Broad Lake, Penner, north west Hayling, Long Island and Round Nap Island. It is important to note that low tide WeBS data, illustrated in Annex 7, 8 and 9, will be indicative on when birds are feeding are low tide and clam dredging occurs at high tide, so it is likely that clam dredging will have very little direct impact on the disturbance of designated bird species feeding on the intertidal mudflats.

Please note that the low tide count WeBS data distribution maps displayed in Annexes 8 and 9 represent counts made in 2013/14 and 2009/10, respectively. These maps represent dot density and not the location of individual counts. Both maps were included in order to provide the most up to date information and greatest coverage of bird populations within Langstone Harbour. It is important to note that the low tide count WeBS data collection is undertaken in the Solent during the winter period on neap tides, two hours either side of low water. This means that a number of areas will be missed as they will be covered by water, particularly in Portsmouth Harbour. On a spring tide a larger area of the intertidal is exposed and this can lead to a greater number of birds. The maps therefore only represent a snapshot in time.

6.2 Potential Impacts on Birds and Supporting Habitats

The potential impacts of shellfish dredging on Chichester and Langstone Harbours SPA designated bird species, identified by Natural England (2014), include direct impacts through disturbance and displacement caused by human activity and competition for prey and indirect impacts through changes in prey availability. Wheeler et al. (2014) identified a knowledge gap on the effects of shellfish dredging due to a lack of research.

The scale of impact caused by shellfish dredging depends on a number of factors which include the scale and intensity of harvest, the size of targeted shellfish, species taken, season, weather, availability of alternative foraging sites, competition and extent of alternate food resources (Stillman et al., 2001; Goss-Custard et al., 2004; Verhulst et al., 2004; West et al., 2005).
6.2.1 Changes in prey availability

Prey availability can be modified directly through the targeted removal of shellfish species that also form a prey item of designated bird species; and indirectly through physical disturbance or damage to supporting habitats which can result in changes to community structure, the removal and mortality of non-target organisms through interaction with fishing gear and smothering of prey species through increased sedimentation (Natural England, 2014).

Direct competition

Commercial shellfisheries can provide a potential source of conflict by competing with the same food resources as certain bird species (Schmechel, 2001; Atkinson et al., 2003). The removal of food resources by shellfishing therefore has the potential to have detrimental effects on the amount of food available per bird and subsequently increases the chance of a threshold being reached where mortality from starvation begins to increase (West et al., 2005; Navedo et al., 2008). The removal of shellfish from productive beds, along with associated disturbance, can drive birds from preferred feeding grounds to areas of poorer quality. This can lead to an increase in bird densities and a subsequent intensification of interference and exploitation competition for food which can reduce intake rate and probability of starvation, particularly in winter (Goss-Custard & Verboven, 1993; Clark, 1993; Goss-Custard et al., 1996). It is important to understand to what degree bird species are able to switch to other food resources, if their target species (that may also be the target species of the fishery) is reduced (Schmechel, 2001). It was reported by Zwarts et al. (1996a) that along the north west European coast there are limited possibilities of alternative prey items for certain bird species, especially in winter due to changes in availability (Schmechel, 2001). Using individual behaviour-based models it has been shown that shellfish stocks should not fall below 2.5 to 8 times the biomass that shorebird populations require to survive (Stillman et al. 2003; Goss-Custard et al. 2004; Stillman et al. 2010).

A link has been shown between the state of shellfish stocks and oystercatcher survival in the Wash (Schmechel, 2001). The Wash, constitutes an important estuary for supporting large numbers of wintering waterfowl (310 000), including internationally important numbers of knot and oystercatcher (Schmechel, 2001; Atkinson et al., 2003). The area also supports one of the three major cockle fisheries in Britain (Atkinson et al., 2003). The majority of cockle harvesting involves the use of continuous delivery hydraulic suction dredges (Bannister, 1998; 1999). Between 1990 and 1999, stocks of cockles and mussels collapsed following a period of poor recruitment and high levels of fishing effort in the 1980s (Bannister, 1998; 1999). During this period, oystercatcher populations fell from 110,000 to 40,000 (Atkinson et al., 2000). Population modelling has confirmed that declines in the availability of these prey items were associated with changes in oystercatcher survival between 1970 and 1998, which included three periods of mass mortality (Atkinson et al., 2003). Oystercatchers are particularly sensitive to low cockle stocks in years where stocks of mussels are also low and in the Wash, it is thought that mussels act as a buffer during periods when cockle numbers are low (Atkinson et al., 2003; Velhurst et al., 2004). In the Wash, oystercatcher mortality occurred during winters when stocks of both species were low (Atkinson et al., 2003).
Atkinson *et al.* (2010) investigated overall changes in the waterbird assemblage in the Wash between 1980-1982 and 2002-2003. During this study period, the waterbird assemblage underwent a gradual change from one being dominated by species with a high proportion of bivalves or ‘other’ prey i.e. crustaceans and fish in their diet to those with a higher proportion of worms (Atkinson *et al.*, 2010). Three winters in this period were characterised by elevated levels of oystercatcher mortality, 5 to 13 times greater than normal winter levels (Atkinson *et al.*, 2010). The great declines were observed in oystercatcher, knot and shelduck (Atkinson *et al.*, 2010). Bar-tailed godwit and grey plover showed large increases over the study period. As expected, these changes were found to be significantly related to mussel and cockle stock levels and nutrient levels to a lesser extent (Atkinson *et al.*, 2010). Six out of 11 bird species investigated, showed significantly lower rates of annual change in the 10 years before and after the crash of mussel stocks (which occurred during 1992) (Atkinson *et al.*, 2010).

There have also been changes in the bird populations in other areas were cockle fisheries are known exist. Like the Wash, the Burrey Inlet cockle fishery saw a decrease in the number of oystercatchers feeding in the inlet for a number of years, in response to removal of less than 25% of available cockle stocks (Norris *et al.*, 1998). Oystercatcher numbers remained stable or slightly increased from 1970 to 1986, before declining through to 1993 and then recovering slightly (Schmechel, 2001). In the Thames, there has been a consistent increase in the number of birds from 5000 in the 1970s to 16000 in 1997/98, despite a simultaneous increase in cockle dredging (Schmechel, 2001).

Stillman *et al.* (2001) used a behaviour-based model to investigate the effects of present-day management regimes of the Exe estuary mussel fishery and Burry Inlet cockle fishery on the survival and numbers of overwintering oystercatchers. Results of the study concluded that at present intensities (2 fishing units in the Exe estuary and 50 fishing units in Burry Inlet) in both fisheries does not cause oystercatcher mortality to be higher than it would be in absence of the activity (Stillman *et al.*, 2001). Theoretical changes in management, such as fishing effort, a reduction in the minimum size of target species and increase in the daily catch quota were shown to have an impact on oystercatcher mortality and population size (Stillman *et al.*, 2001). Different fishing methods were investigated as part of the study. The model predicted the use of dredges on either estuary increased the time birds would spend feeding and the use of supplementary feeding areas (Stillman *et al.*, 2001). As would be expected, the removal rates of mussels and cockles using mussel dredges and suction dredges were much greater that hand-raking or hand-picking (Stillman *et al.*, 2001). Sixty suction dredges could kill all the Burry Inlet oystercatchers (Stillman *et al.*, 2001). Hand-raking for mussels however was found to reduce the area of beds, permanently increase interference and disturb birds, temporarily increasing interference, whilst dredging for mussels only decreased bed area (Stillman *et al.*, 2001). The varying impacts of different fishing methods reflect differences in the way they deplete shellfish stocks (Stillman *et al.*, 2001).

**Size of prey species**

The exact role of the fishery and its effect on bird population, as a result of direct competition, will largely depend on the different size fractions of the stock that may be exploited by fishers and birds (Schmechel, 2001). Whilst there may be an overlap in the size of cockles taken by both fishers and birds, most bird predation is of a smaller size class than fishers take (Norris *et al.*, 1998). If sizes overlap there can be a genuine conflict of interest between the birds and the fishery, therefore larger minimum sizes are therefore more favourable to birds (Lambeck *et al.*, 1996). Oystercatchers have shown a preference for older cockles, 20 to 40 mm, and will not take cockles less than 10 mm when these larger
size classes are available (Hulscher, 1982; Zwarts et al., 1996a). On the other hand, oystercatchers do not necessarily choose the largest cockles as they are difficult to handle, with studies reporting that larger cockles were refused more often than small ones (Zwarts et al. 1996a). Oystercatchers are known to refuse small prey due to low profitability and the size of cockles left after fishing may therefore have an impact on feeding rate of the oystercatcher (Zwarts et al. 1996b; Wheeler et al., 2014).

**Indirect effects**

Fishing activity can have indirect impact upon birds by affecting the availability of prey through pathways that do not include targeted removal (Natural England, 2014). In general, bottom towed fishing gear has been shown to reduce biomass, production and species richness and diversity of benthic communities where fishing activities take place (Veale et al., 2000; Hiddink et al., 2003). Alterations in the size structure of populations and community are also known to occur (Roberts et al., 2010). When dredges are towed along the seafloor, surface dwelling organisms can be removed; crushed, buried or exposed and sessile organisms will be removed from the substrate surface (Mercaldo-Allen & Goldberg, 2011). Direct burial or smothering of infaunal and epifaunal organisms is possible due to enhanced sedimentation rates (Mercaldo-Allen & Goldberg, 2011). In a meta-analysis of 39 studies investigating the effects of bottom towed gear, there was an overall reduction of 46% in the abundance of individuals within disturbed (fished) plots (Collie et al., 2000). In studies investigating the effect of intertidal dredging, it was common to observe 100% removal of biogenic fauna (Collie et al., 2000). This was observed in an experimental study conducted in Langstone Harbour, where the fauna were seen to either be completely removed or considerably reduced by the dredging activity using a modified oyster dredge (EMU, 1992). In the same study, species richness was also found to decrease with a mean number of 6.5 species in the control site compared with 4.4 in the dredge site (EMU, 1992). The magnitude of the response of fauna to bottom towed fishing gear varied with gear type, habitat (including sediment type) and among taxa (Collie et al., 2000).

In a study by Ferns et al. (2000), bird feed activity increased shortly after the mechanical harvesting of cockles using a tractor, particularly in areas of muddy sand rather than in areas of clean sand. Gulls and waders took advantage of the invertebrates made available by harvesting. For example, 80 dunlins and seven curlews were observed feeding on harvested areas 6 days after harvesting. Following this increase, the level of bird activity declined in areas of muddy sand when compared with control areas and become particularly apparent 21 and 45 days after harvest (Figure 4). Levels of bird activity remained significantly lower in curlews and gulls for more than 80 days after harvesting and in oystercatchers for more than 50 days. Any initial net benefit of harvesting was matched by decreased feeding opportunities in the winter. Harvesting large areas however would not result in a neutral effects, firstly as the bird population would not be large enough to fully exploit the enhanced feeding opportunities and secondly the subsequent reduction in feeding opportunities would extend over a longer period of time (Ferns et al., 2000). Other effects would include the migration of birds into unharvested areas which would then lead to increased bird densities in these areas (Sutherland & Goss-Custard 1991; Goss-Custard 1993).
The relative impact of shellfish dredging on benthic organisms, which form potential prey items, is species-specific and largely related to their biological characteristics and physical habitat (Mercaldo-Allen & Goldberg, 2011). The vulnerability of an organism is ultimately related to whether or not it is infaunal or epifaunal, mobile or sessile and soft-bodied or hard-shelled (Mercaldo-Allen & Goldberg, 2011). Epifauna, organisms inhabiting the seabed surface, are subject to crushing or at risk of being buried, in addition to effects of smothering, whilst infauna, organisms living within sediment, may be excavated and exposed (Mercaldo-Allen & Goldberg, 2011). A number of studies have found soft-bodied, deposit feeding crustaceans, polychaetes and ophiuroids to be most affected by dredging activities (Constantino et al., 2009). This is supported by a meta-analysis conducted by Collie et al. (2000) who predicted a reduction of 93% for anthozoa, malacostraca, ophiuroidea and polychaeta after chronic exposure to dredging. Furthermore, a study looking at the effects of mechanical cockle harvesting in intertidal plots of muddy sand and clean sand, found that annelids declined by 74% in intertidal muddy sand and 32% in clean sand and molluscs declined by 55% in intertidal muddy sand and 45% in clean sand (Ferns et al., 2000). Similar results were reported by EMU (1992), who found a distinct reduction in polychaetes, but less distinct difference in bivalves, after dredging had taken place and between dredged and control samples. This corresponds with analysis completed by Collie et al. (2000) who reported that bivalves appeared to be less sensitive to fishing disturbance than anthozoa, malacostraca, ophiuroidea, holothuroida, maxillopoda, polychaeta, gastropoda and echinoidea.

An ongoing study conducted by Leo Clarke at the University of Bournemouth investigated the impacts of clam dredging in Poole Harbour using a BACI (Before-After-Control-Impact) methodology. Core samples were taken from separate areas representing different levels of dredging intensity: an area that has historically been intensively dredged and remains open for a seven month season (‘chronic’ fishing site); an area that...
has historically been closed to dredging but will be opened for a five month season (‘acute’ fishing site); and an area that remains permanently closed to dredging (control site). Interim results indicate a significant effect of site (regardless of time) and of time (regardless of site). Organic content and the volume of fine sediments were found to be highest in the control site and lowest in the chronic fishing site during the study period. Additionally, both organic content and fine sediment volume were observed to decrease in all sites during the study. However, the interaction term between time and site, which would indicate an overall impact of dredging activity in terms of relative change, appears non-significant. While incomplete at the time of writing, the analysis of biological assemblage data indicates that a significant shift in community structure occurred within the acute fishing site during the study period. This shift is characterised by an increase in the abundance of polychaete worm species, but does not constitute a change to the overall biotope composition observed during the study.

A number of studies have highlighted species that are particularly vulnerable to dredging as well as those which appear to be more tolerant. For example, the polychaete Lanice conchilega are highly incapable of movement in response to disturbance and therefore take a significant period of time to recolonise disturbed habitats (Goss-Custard, 1977). Deep burrowing molluscs, such as Macoma balthica, also have limited capability to escape. Following suction dredging for the common cockle on intertidal sand, the abundance of Macoma declined for 8 years from 1989 to 1996 (Piersma et al., 2001). Ferns et al. (2000) reported reductions of 30% in the abundance of Lanice conchilega in intertidal muddy sand after mechanical cockle harvesting (using a tractor) took place, although abundances of Macoma balthica increased. The same study also revealed large reductions of 83% and 52% in the abundance of the polychaete Pygospio elegans and Nephtys hombergii, respectively (Ferns et al., 2000). The former species remained significantly depleted in the area of muddy sand for more than 100 days after harvesting and the latter for more than 50 days (Ferns et al., 2000). Other polychaete species also thought to be particularly affected are Arenicola, Scoloplos, Heteromastus and Glycera (Collie et al., 2000).

Recovery

The timescale of recovery for benthic communities and potential prey species largely depends on sediment type, associated fauna and the rate of natural disturbance (Roberts et al., 2010). In locations where natural disturbance levels are high, the associated fauna are characterised by species adapted to withstand and recover from disturbance (Collie et al., 2000; Roberts et al., 2010). More stable habitats, which are often distinguished by high diversity and epifauna, are likely to take a greater time to recover (Roberts et al., 2010). The recovery for gravel habitats has been predicted to be in the order of ten years (Collie et al., 2005). This was reported by recovery rates observed during a 10 year monitoring program of a gravel habitat located close to the Isle of Man following closure of the area to scallop dredging (Bradshaw et al., 2000). Similar recovery periods were estimated for muddy sands, which Kaiser et al. (2006) estimated to take years after finding the sediment type was particularly vulnerable to impacts of fishing activities. The recovery periods for sandy habitats is estimated to take days to months (Kaiser et al., 2006). In the meta-analysis conducted by Kaiser et al. (2006), a significant linear regression with time for the response of annelids to the impacts of intertidal dredging in sand and muddy sand habitats was reported. Annelids were predicted to have recovered after 98 days post fishing in sand habitats and 1210 days in muddy sand habitats (Kaiser et al., 2006). Authors stated recovery for the latter however should be treated with caution (Kaiser et al., 2006).
Population recovery rates are known to be species specific (Roberts et al., 2010). Long-lived bivalves will undoubtedly take longer to recover from disturbance than other species (Roberts et al., 2010). Megafaunal species such as molluscs and shrimp over 10 mm in size, especially sessile species, are more vulnerable to impacts of fishing gear than macrofaunal species as a result of their slower growth and therefore are likely to have long recovery periods (Roberts et al., 2010). Short-lived and small benthic organisms on the other hand have rapid generation times, high fecundities and therefore excellent recolonization capacities (Coen, 1995). For example, slow-growing large biomass biota such as sponges and soft corals are estimated to take up to 8 years, whilst biota with short life-spans such as polychaetes are estimated to take less than a year (Kaiser et al., 2006).

**Studies on recovery rate**

There are a limited number of studies which examine the recovery rate from biological and physical disturbance caused by shellfish dredging. Five studies were found on the impacts of shellfish harvesting on intertidal habitats, four of which are based in the UK (details are provided in Annex 15). The recovery rates reported range from no effect (thus no recovery is required) up to 12 months, with intermediate recovery rates reported at 56 days and 7 months (Kaiser et al., 1996; Hall & Harding, 1997). Spencer et al. (1998) reported a recovery rate of up to 12 months, although inferred it was not possible to be certain recovery had not occurred before this as not all treatment replicates were taken 4 and 8 months after sampling. The authors compared their findings with similar studies and speculated the greater length of recovery in comparison was related to the protected nature of the site (Spencer et al. 1998). This study highlights the importance of exposure in determining recovery rates of different habitats and also how recovery rates are site-specific.

Ferns et al. (2000) examined the recovery rates of individual species and found the rate of recovery varied between sediment types (muddy sand versus clean sand). Recovery rates reported for relevant species (i.e. those likely to form prey species) are presented in Annex 13.

**Species-specific diets**

While shorebirds will typically eat a range of different prey species such as molluscs and annelids, the type of preferred prey species will vary between bird species (Natural England, 2014). It is important to knowledge these variations in prey preference as the impacts of dredging on bird species are likely to be reflective vary depending on the vulnerability of prey species to impacts of dredging. The plasticity of a bird’s diet will also vary depending on the species and it is important to consider alternate prey species as bird will not be restricted to one source of food. Table 7 provides details of prey items taken by designated bird species within the Chichester and Langstone Harbours SPA. For example, oystercatchers will prey upon small cockles, Baltic tellins, soft-shell clams, lug-worms and ragworms (Wheeler et al., 2014). Some prey items may be of low value to the birds and not a major component of their diet (Zwarts et al. 1996ab; Atkinson et al. 2003). Alternative prey sources may also be less available as organisms may bury deeper into the sediment and thus require the birds to expend a greater amount of energy (Zwarts et al. 1996ab). Birds may directly compete with the fishery if both target the same species. The key bird species at risk from changes in prey availability are non-breeding overwintering species as food requirements are considerably greater during winter due to thermoregulatory needs and metabolic costs (Wheeler et al., 2014).
Table 7. Typical prey items known to be taken by designated bird species in the Chichester and Langstone Harbours SPA. Information on general prey preference was obtained from the SPA Tool Kit. Specific information on prey species was taken from the Solent EMS Regulation 33 Advice and from Portsmouth Harbour SPA Draft Regulation 35 Advice.

<table>
<thead>
<tr>
<th>Common Name</th>
<th>Latin Name</th>
<th>General Prey Preference</th>
<th>Prey Species</th>
</tr>
</thead>
<tbody>
<tr>
<td>Grey plover</td>
<td>Pluvialis squatarola</td>
<td>Molluscs, crustaceans, worms</td>
<td>Cerastoderma edule, Nereis diversolor, Macoma balthica, Hydrobia ulvae, Arenicola marina, Retusa obtusa, Corophium volutator¹</td>
</tr>
<tr>
<td>Sanderling</td>
<td>Calidris alba</td>
<td>Molluscs, crustaceans, worms</td>
<td>Scolelepis squamata, Bathyporeia, Eurydice pulchra, Cerastoderma edule, Hediste diversicolor, Hydrobia spp.²</td>
</tr>
<tr>
<td>Dunlin</td>
<td>Calidris alpina</td>
<td>Molluscs, insects, worms</td>
<td>Macoma, Hydrobia spp., Nereis, Crangon, Carcinus</td>
</tr>
<tr>
<td>Redshank</td>
<td>Tringa totanus</td>
<td>Molluscs, crustaceans, insects,</td>
<td>Corophium, Hydrobia, Nereis³</td>
</tr>
<tr>
<td>Dark-bellied brent goose</td>
<td>Branta bernicla bernicla</td>
<td>Plants/grasses/seeds</td>
<td>Zostera spp., Enteromorpha, Ulva lactuca</td>
</tr>
<tr>
<td>Shelduck</td>
<td>Tadorna tadorna</td>
<td>Molluscs, crustaceans, insects</td>
<td>Hydrobia ulvae, Enteromorpha</td>
</tr>
<tr>
<td>Teal</td>
<td>Anas crecca</td>
<td>Plants/grasses/seeds</td>
<td>Enteromorpha spp., Ulvae spp.</td>
</tr>
<tr>
<td>Ringed plover</td>
<td>Charadrius hiaticula</td>
<td>Molluscs, crustaceans, insects,</td>
<td>Gammarus spp. Tubifex</td>
</tr>
<tr>
<td>Curlew</td>
<td>Numenius arquata</td>
<td>Molluscs, crustaceans, insects,</td>
<td>Lack of information regarding prey species.</td>
</tr>
<tr>
<td>Bar-tailed godwit</td>
<td>Limosa lapponica</td>
<td>Insects, worms</td>
<td>Nereis, Arenicola spp., Macoma, Cardium</td>
</tr>
<tr>
<td>Turnstone</td>
<td>Arenaria interpres</td>
<td>Insects, worms</td>
<td>Cerastoderma edule, Corophium, Nereina⁴</td>
</tr>
<tr>
<td>Wigeon</td>
<td>Anas penelope</td>
<td>Plants/grasses/seeds</td>
<td>Enteromorpha spp., Ulva spp.</td>
</tr>
<tr>
<td>Pintail</td>
<td>Anas acuta</td>
<td>Insects, plants/grasses/seeds</td>
<td>Lack of information regarding prey species.</td>
</tr>
</tbody>
</table>
### 6.2.2 Disturbance and displacement

**Generic impacts**

Human disturbance to shorebirds can be defined as ‘any situation in which human activities cause bird to behave differently from the behaviour it would exhibit without presence of that activity’ (Wheeler *et al.*, 2014). The response of birds to disturbance is influenced by a number of factors, including distance from the disturbance source, scale of disturbance and time of year (Stillman *et al.*, 2009). Disturbance from many small-scale sources is thought to be more detrimental than fewer, large-scale sources (West *et al.*, 2002).

Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance present (Natural England, 2014). Under certain circumstances the impacts of disturbance may be equivalent to habitat loss, although such effects are reversible (Madsen, 1995; Hill *et al.*, 1997; Stillman *et al.*, 2007; Natural England *et al.*, 2012). The effects of habitat loss through disturbance can include a reduction in the survival of displaced individuals and effects on the population size (Goss-Custard *et al.*, 1995; Burton *et al.*, 2006). Sites with high levels of human activity are often characterised by lower densities of birds when compared with sites that have low levels (Burger, 1981; Klein *et al.*, 1995). The movement of birds to alternate feeding areas as a result of disturbance, which may be less suitable, can lead to increased shorebird density and thus interspecific competition; with alternate sites becoming depleted in food resources if used for prolonged periods of time (Goss-Custard, 2006; Wheeler *et al.*, 2014). Disturbance can affect wintering bird populations in a number of ways including reduced intake a result of enhanced vigilance (Riddington 1996; Goss-Custard *et al*. 2006; Klaassen *et al*. 2006) and physiological impacts such as stress (Thiel *et al*., 2011). Such impacts can affect the fitness of individuals and have knock-on effects at a population scale (Natural England, 2011). Furthermore,
disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

Birds can modify their behaviour in order to compensate for disturbance (Stillman et al., 2009). Some bird species may become habituated to particular disturbance events or types of disturbance (Walker et al., 2006, Nisbet, 2000, Baudains & Lloyd, 2007; Blumstein et al., 2003) and can do so over short periods of time (Rees et al., 2005; Stillman et al., 2009). The frequency of the disturbance will help to determine the extent to which birds can become habituated and thus the distance at which they respond (Stillman et al., 2009). The behavioural response of a bird to disturbance is also dependent on the time of year (Stillman et al., 2009). Towards the end of winter, when migratory birds need to increase feeding rates to provide energy for migration, behavioural response to disturbance is less (Stillman et al., 2009). Birds will approach a disturbance source more closely and return more quickly after a disturbance has taken place (Stillman et al., 2009).

In the context of shellfish harvesting from a vessel, limited has taken place to investigate its potential effects on bird populations through disturbance. It is thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide (Sewell et al., 2007). Sewell et al. (2007, p. 51) stated that ‘We know of no evidence that dredging will have a direct impact in terms of disturbance on seabirds since most dredging occurs subtidally or at high-tide’. Wheeler et al. (2014) however stated, like other forms of disturbance, it could cause relocation and increased energy expenditure of birds.

Examples of disturbance impacts

In the mid-1980s, localised and sustained disturbance from bait diggers at Lindisfarne National Nature Reserve were considered responsible for significant declines in the numbers of Wigeon, Bar-tailed Godwit and Redshank at the site (Townshend & O’Connor, 1993).

In 1996/97, Gill et al. (2001a) investigated the effect of human-induced disturbance on black-tailed godwits across 20 sites on the east coast of England. The study revealed no significant relationship between numbers of godwits and human activity at a range of spatial scales (Gill et al., 2001a). There was also no effect of the presence of marinas or footpaths on the number of godwits supported on the adjacent mudflats (Gill et al., 2001a).

Using a behaviour-based model, Durell et al. (2005) explored the effect if an extension to the port at Le Havre and proposed mitigation measures on the mortality and body condition of three overwintering bird species; curlew, dunlin and oystercatcher. Body condition was expressed as the percentage of birds failing to achieve at least 75% of their target weight for the time of year. Disturbance to feeding birds, day and night, had a significant effect on the mortality and body condition of all three species. The same was found for roosting birds. Roost disturbance was simulated by increased energy costs due to extra flying time of 10 minutes or more each day. Disturbance limited to the daytime only removed the effect of disturbance in curlew and oyster catcher, and although reduced the disturbance effect it still had a significant effect on the body condition and mortality of feeding dunlin. The introduction of a buffer zone, which would prevent disturbance within 150 m of the seawall, reduced the effects of disturbance on mortality and body condition to pre-disturbance levels.
Studies in the Solent which have focused on disturbance to birds, have reported disturbance levels of 30% during the winter of 1993/94 using disturbance events observed during low tide counts. Sources of disturbance from human activity on the shore included dog walkers, walkers, bait diggers and kite flyers (Thompson, 1994). A more recent study conducted from December 2009 to February 2010, which formed phase II of the Solent Disturbance & Mitigation Project, found for water-based recreational activities that 25% of observations resulted in disturbance and on the intertidal 41% of observation result in disturbance (Liley et al., 2010). Surfing, rowing and horse riding were activities found to most likely result in disturbance to birds. Over half of incidences where major flight was observed involved activities on the intertidal, with dog walking accounting for 47% of major flight events (Liley et al., 2010). The most responsive bird species to different activities were oyster catcher and wigeon (Liley et al., 2010). These two species had the highest proportion of observations involving a disturbance response. Primary data collected by Liley et al. (2010) was used to predict if disturbance could reduce the survival of birds using computer models (Stillman et al., 2012). Dunlin, ringed plover, oystercatcher and curlew were predicted to be the species most vulnerable to disturbance due to a combination of disturbance distances (see species-specific response), night-time feeding efficiency and vulnerability to food competition at high competitor densities (Stillman et al., 2012). Redshank, grey plover and black-tailed godwit typically had the shortest disturbance distances and were able to feed relatively effectively at night, meaning that these species were less affected by visitors (Stillman et al., 2012). Disturbance was predicted to result in increases in the level of time spent feeding intertidally by dunlin, ringed plover, redshank and grey plover, with no effect on black-trailed godwit and reductions in oystercatcher and curlew (Stillman et al., 2012). This was related to the ability of modelled birds to feed in terrestrial habitats, as those unable to do so spent longer feeding in intertidal habitats (Stillman et al., 2012).

*Species-specific response*

Responsiveness to disturbance is thought to be a species-specific trait (Yasué, 2005). Gathe and Hüppop (2004) developed a wind farm sensitivity index (WSI) for seabirds. The index was based on nine factors, derived from species’ attributes, and include: flight manoeuvrability, flight altitude, percentage of time flying, nocturnal flight activity, sensitivity towards disturbance by ship and helicopter traffic, flexibility in habitat use, biogeographical population size, adult survival rate and European threat and conservation status (Gathe & Hüppop, 2004). Each factor was scored on a 5-point scale from 1 (low vulnerability of seabirds) to 5 (high vulnerability of seabirds). The WSI was used by King et al. (2009) to develop sensitivity scores for species likely to be susceptible to cumulative impacts of offshore wind farms development. Table 8 provides available sensitivity scores of species within Chichester and Langstone Harbours SPA, with details of scores given for the species vulnerability to disturbance by ship and helicopter traffic.

**Table 8. Sensitivity scores for designated bird species in the Chichester and Langstone Harbours SPA to offshore wind farm developments. Higher scores are indicative of a greater sensitivity. Information on species vulnerability to disturbance by ship or helicopter traffic is also provided. Scores were taken from King et al. 2009 who calculated scores using methods by Garthe & Hüppop (2004).**

<table>
<thead>
<tr>
<th>Species</th>
<th>Total sensitivity score</th>
<th>Disturbance by ship and helicopter traffic</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>(1 – very flexible in habitat use, 5 – reliant on specific habitat characteristics)</td>
</tr>
</tbody>
</table>
Dark-bellied Brent Goose 21.7 2
Red-breasted Merganser 21.0 3
Shoveler 6.7 1
Redshank 6.7 1
Pintail 6.3 1
Bar-tailed Godwit 5.7 1
Curlew 5.7 1
Ringed plover 5.3 1
Sanderling 5.3 1
Shelduck 5.3 1
Grey plover 4.7 1
Teal 3.8 1
Dunlin 3.3 1
Wigeon 2.7 1

There is great variation in the escape flight distances between species (Kirby et al., 2000) and the distance at which birds fly away from a disturbance can be viewed as a specie-specific trait (Blumstein et al., 2003). Response distances can depend on a number of different factors, including the time of year, tide, frequency, regularity and severity of disturbance, flock size and age of bird (WWT Consulting, 2012). Body mass has also been shown to be positively related to response distance (Liley et al., 2010). Table 9 and 10 provides details of response distances of species within Chichester and Langstone Harbours SPA, with Table 9 providing details of response distances in relation to different types of activities.

Table 9. Distances from disturbance stimuli (in metres) at which study waterbird species took flight. Taken from Kirby et al., 2004 in WWT Consulting 2012.

<table>
<thead>
<tr>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td>Min</td>
<td>Mean</td>
<td>Mean</td>
<td>Mean</td>
<td>Mean</td>
<td>Mean</td>
<td>Mean</td>
<td>Mean</td>
</tr>
<tr>
<td>Brent goose</td>
<td>Boats</td>
<td>105</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Shelduck</td>
<td>126</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wigeon</td>
<td>115</td>
<td>230</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Teal</td>
<td>400</td>
<td>86</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Shoveler</td>
<td>200</td>
<td>126</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Species</td>
<td>No response</td>
<td>Disturbance occurred</td>
<td>Significance</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<td>--------------------</td>
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<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Brent goose</td>
<td>97</td>
<td>51.5</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Redshank</td>
<td>90</td>
<td>75</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Curlew</td>
<td>100</td>
<td>75</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Turnstone</td>
<td>80</td>
<td>50</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Grey plover</td>
<td>80.5</td>
<td>75</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Little egret</td>
<td>150</td>
<td>75</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Wigeon</td>
<td>125</td>
<td>75.5</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Dunlin</td>
<td>115</td>
<td>75</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Shelduck</td>
<td>100</td>
<td>77.5</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Teal</td>
<td>137</td>
<td>60</td>
<td>P&lt;0.01</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Table 10. Comparison, by species, of distances (in metres) at which no response or disturbance events (i.e. alert, short walk/swim, short flight or major flight) occurred to recreational activities in the Solent. Significance column indicates results from Mann-Whitney statistical tests. Source: Lilley et al., 2010.

In a study by Liley et al. (2010), which formed phase II of the Solent Disturbance & Mitigation Project, there was no clear set-back distance that would result in no response. There were instances where no response occurred within a few metres and there were instances were major flight occurred when birds when over 200 m from the disturbance source (Liley et al., 2010). Having said this, the proportion of events resulting in the displacement of birds declined beyond 100 m (Liley et al., 2010).

**Mitigation**

The effects of disturbance on the quality of an area for birds are reversible (Natural England et al., 2012). Studies have shown that bird numbers increase when either the source of disturbance is removed or mitigated (Natural England et al., 2012). Modelling of wintering oystercatchers on the Exe estuary revealed that preventing disturbance during late winter, when feeding conditions are harder and a migratory bird’s energetic
demands are higher, has been shown to largely eliminate any predicted population consequences (West et al., 2002). Following this modelling, it was recommended that to eliminate predicted population consequences of disturbances, competent authorities responsible for management should prevent disturbance to birds during late winter (West et al., 2002).

Establishing flight-initiation distances may be considered a starting point for competent authorities responsible for management in order to minimise adverse effects of disturbance (Wheeler et al., 2014). The establishment of such buffer areas are dependent on a number of factors including population densities, food availability, time of year and behaviour of individuals (Wheeler et al., 2014). As aforementioned, a buffer zone of 150 m from the seawall was found to reduce the effects of disturbance from an extension to the port at Le Havre on the mortality and body condition to pre-disturbance levels for three bird species (dunlin, curlew and oystercatcher) (Durell et al. 2005). Investigation into disturbance caused by recreational activities in the Solent however suggested that there was no clear set-back distance, for all species on all sites due to the large variability observed in response distances, which would result in no disturbance (Liley et al., 2010). The largely variability in flight-initiation distances suggests that competent authorities should be conservative when developing buffer zones, although previously published flight-initiation distances for a given species may be used as a guideline for setting buffer zones (Blumstein et al., 2003).

Whilst many authors may try and define a distance beyond which disturbance is assumed to have no effect, which is then used in turn to determine set-back distances, it may be inappropriate to set such distances (Stillman et al., 2009). The reason for this is because of the variation between species (Blumstein et al., 2005), as well as variation between individuals of the same species (Beale & Monaghan, 2004). This is further compounded by particular circumstances such as habitat, flock size, cold weather, variations in food availability, all of which will influence a bird’s ability to respond to disturbance and hence the scale of the impact (Rees et al., 2005; Stillman et al., 2001). In addition, there is no guarantee that the behavioural response i.e. response distance, will be related to population consequence (Gill et al., 1996; 2001b).

### 6.3 Site-Specific Seasonality Table

Table 11 below indicates (highlighted in grey) when significant numbers of each mobile designated feature are most likely to be present at the site during a typical calendar year. Periods highlighted in grey are likely to require consideration of mitigation to minimise impacts to qualifying bird features during these principal periods of site usage by those features. The months which are not highlighted in grey do not necessarily indicate when features are absent, rather that features may be present in less significant numbers than in typical years.

**Table 11. Presence by month of mobile designated features at the Chichester and Langstone Harbours SPA. Grey indicates periods of presence in significant numbers whereas blank (white) indicates either periods of absence or of presence but only in numbers of less significance.**

<table>
<thead>
<tr>
<th>Common Name</th>
<th>Latin Name</th>
<th>Designated Season</th>
<th>Jan</th>
<th>Feb</th>
<th>Mar</th>
<th>Apr</th>
<th>May</th>
<th>Jun</th>
<th>Jul</th>
<th>Aug</th>
<th>Sep</th>
<th>Oct</th>
<th>Nov</th>
<th>Dec</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>Bar-tailed godwit</td>
<td>Limosa lapponica</td>
<td>Non-breeding</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>BTO data (analysed 13th August 2015)</td>
</tr>
</tbody>
</table>

SIFCA Reference: SIFCA/HRA/09/001
### 6.4 Site Condition

#### 6.4.1 Condition Assessments

Natural England provides information on the condition of designated sites and describes the status of interest features. This is derived from the application of ‘Common Standards Monitoring Guidance’ which is applied to a subset of ‘attributes’ of site features as set out in the sites’
Regulation 33/35 Conservation Advice document. Feature condition influences the Conservation Objectives in that it is used to determine whether a ‘maintain’ or ‘recover’ objective is needed to achieve the target level for each attribute. Natural England’s current process for conducting condition assessments for marine features was developed due to requirements to report on condition of Annex 1 features at the national level in 2012/13 under Article 17 of the Habitats Directive. Since then, the methods have been reviewed and Natural England are actively working to revise this process further so that it better fulfils obligations to inform management actions within MPAs and allows them to report on condition. In light of this revision to the assessment methods, the condition assessments for the features of European Marine Sites have not been made available in the timeframe required under the revised approach.

An indication of the condition of site interest features can be inferred, if available, from assessments of SSSIs\textsuperscript{14} that underpin the SPA. There are a number of SSSIs which exist within the area covered by Chichester and Langstone Harbours SPA and these, along with relevant feature condition assessments are summarised in Table 12. Note that only SSSI sites where clam dredging is known to occur have been chosen.

Table 12. Condition assessments of SSSI units within the Chichester and Langstone Harbours SPA

<table>
<thead>
<tr>
<th>SSSI Name</th>
<th>Site Habitat</th>
<th>Unit Name</th>
<th>Condition</th>
<th>Condition Threat Risk</th>
<th>Comments</th>
</tr>
</thead>
<tbody>
<tr>
<td>Langstone Harbour</td>
<td>Littoral Sediment</td>
<td>Langstone Hbr East; Langstone Oyster Beds;</td>
<td>Unfavourable - recovering\textsuperscript{15}</td>
<td>High</td>
<td>Habitats are affected significantly by sea level rise and ‘coastal squeeze. The extent of the habitat exposed at low tide is declining. Changes in water level are also likely to have adverse impacts on the distribution and extent of intertidal sediment biotopes. There is also concern about high nutrient levels.</td>
</tr>
<tr>
<td>Langstone Harbour</td>
<td>Littoral Sediment</td>
<td>North Binness Island; South Binness Island</td>
<td>Unfavourable - recovering</td>
<td>Medium</td>
<td>Habitats are affected significantly by sea level rise and ‘coastal squeeze. The extent of the habitat exposed at low tide is declining. Changes in water level are also likely to have adverse impacts on the distribution and extent of intertidal sediment biotopes. There is also concern about high nutrient levels.</td>
</tr>
</tbody>
</table>

Overall, the SSSI condition assessments appear to suggest that littoral sediments within selected SSSI sites are unfavourable, but recovering. When examining reasons for this, it appears from the condition assessment comment that the reasons for this are largely down to sea level rise.

\textsuperscript{14} SSSI Condition assessments: \url{http://designatedsites.naturalengland.org.uk/}.

\textsuperscript{15} Unfavourable recovering definition - Units/features are not yet fully conserved but all the necessary management mechanisms are in place. At least one of the designated feature(s) mandatory attributes are not meeting their targets (as set out in the site specific FCT). Provided that the recovery work is sustained, the unit/feature will reach favourable condition in time.
and subsequent ‘coastal squeeze’ which are affecting the extent of the habitat and the biotopes that exist there. In addition to this, a number of the sites also appear to suffer from high nutrient levels.

6.4.2 Population Trends

Population trend data, where available, can be used to identify site-specific pressures. Information on population trends comes from Wetland Bird Survey (WeBS) Alerts and JNCC’s Seabird Monitoring Programme (SMP) population data. WeBS Alert data is available for fifteen out of the sixteen regularly occurring migratory species (no data is available for Turnstones) and provides information on population sizes, from which trends in numbers and distribution can be detected. The most recent WeBS report is based upon Alerts status as of 2009/10 and analysis of these results by ABPmer (2014) identifies five species which exhibit a site-specific decline, the details of which are given in table 13. WeBS Alert data also suggests that Teal may also be affected by site-specific pressures. A number of additional species (Little grebe, Cormorant, Lapwing and Black-tailed godwit), which form part of the waterbird assemblage, also exhibit site-specific declines and have also been included in table 13.

<table>
<thead>
<tr>
<th>Species</th>
<th>Alert</th>
<th>Explanation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Shelduck</td>
<td>High 1 – Long-term 3</td>
<td>The numbers of Shelduck at this site have been stable in the medium term having previously declined. This trend appears to be tracking that of the region but not the British trend. The declining proportion of the regional numbers supported by this site suggest site-specific pressures may be affecting this species.</td>
</tr>
<tr>
<td>Pintail</td>
<td>Medium 2 – Short-term 3</td>
<td>The numbers of over-wintering Pintail have fluctuated making interpretation difficult. The short-term alerts should be viewed with caution. The trend does however appear to be tracking that of regional and British trends. The declining proportion of the regional numbers supported by this site suggest site-specific pressures may be affecting this species.</td>
</tr>
<tr>
<td>Ringed Plover</td>
<td>High – Long-term</td>
<td>The numbers of Ringed Plover have been decreasing in the medium-term having previously peaked. The trend appears to be tracking that of regional and British trends. The declining proportion of the regional numbers supported by this site suggest site-specific pressures may be affecting this species.</td>
</tr>
<tr>
<td></td>
<td>Medium – Med-term 3</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Medium – Short-term 3</td>
<td></td>
</tr>
<tr>
<td>Sanderling</td>
<td>High – Long-term</td>
<td>Numbers of over-wintering Sanderling have been stable in the medium-term having previously declined. The trend on the site appears to be tracking that of the region although not the British trend. The declining proportion of the regional numbers supported by this site suggest that site-specific pressures may be affecting this species.</td>
</tr>
<tr>
<td>Bar-tailed</td>
<td>Medium –</td>
<td>Numbers of over-wintering Bar-tailed have been decreasing in the medium-term having previously been relatively stable.</td>
</tr>
</tbody>
</table>

Table 13. Bird species in Chichester and Langstone Harbours that exhibit site-specific declines. Please note all information presented in this table has been taken from the Wetland Bird Survey (WeBS) Alerts database and reports.
<table>
<thead>
<tr>
<th>Species</th>
<th>Category</th>
<th>Trend</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Godwit</td>
<td>Long-term</td>
<td>Stable</td>
<td>The trend on the site does not appear to be tracking that of the either the region or the British trend, which has been relatively stable long-term. The proportion of the regional population supported by this site is decreasing, suggesting the site is becoming less attractive relative to others in the region. In conclusion, the contrast between the declining site trend and the regional trend suggests that declining numbers are most likely due to site-specific pressures.</td>
</tr>
<tr>
<td>Teal</td>
<td>Medium–Long-term</td>
<td>Numbers of Teal over-wintering have been stable in the medium-term having previously declined. Numbers of this species over-wintering within Southern Region have been stable in the medium-term having previously increased. Numbers of this species over-wintering in Great Britain have been stable in the medium-term having previously increased. The trend on the site does not appear to be tracking that of the either the region or the British trend. The declining proportion of the regional numbers supported by this site suggest that site-specific pressures may be affecting this species.</td>
<td></td>
</tr>
<tr>
<td>Little Grebe*</td>
<td>Medium–Short-term</td>
<td>Numbers of Little Grebe over-wintering have been decreasing in the short-term having previously peaked. Numbers of this species over-wintering within Southern Region have been stable in the medium-term having previously increased. Numbers of this species over-wintering in Great Britain have been increasing long term. The trend on the site does not appear to be tracking that of the either the region or the British trend. The declining proportion of the regional numbers supported by this site suggest that site-specific pressures may be affecting this species.</td>
<td></td>
</tr>
<tr>
<td>Cormorant*</td>
<td>Medium–Long-term</td>
<td>Numbers of Cormorant over-wintering have been stable in the medium-term having previously declined. Numbers of this species over-wintering within Southern Region have been increasing long term. Numbers of this species over-wintering in Great Britain have been increasing long term. The trend on the site does not appear to be tracking that of the either the region or the British trend. The declining site trend and both the regional and British trends suggests that declining numbers underpinning these Alerts are most likely due to site-specific pressures.</td>
<td></td>
</tr>
<tr>
<td>Lapwing*</td>
<td>High–Long-term</td>
<td>Numbers of Lapwing over-wintering have been decreasing in the short-term having previously been relatively stable. Numbers of this species over-wintering within Southern Region have been decreasing in the short-term having previously been relatively stable. Numbers of this species over-wintering in Great Britain have been decreasing in the medium-term having previously peaked. The trend on the site does not appear to be tracking that of the either the region or the British trend. The declining proportion of the regional numbers supported by this site suggest that site-specific pressures may be affecting this species.</td>
<td></td>
</tr>
<tr>
<td>Black-tailed Godwit*</td>
<td>Medium–Long-term</td>
<td>Numbers of Black-tailed Godwit over-wintering have been stable in the medium-term having previously declined. Numbers of this species over-wintering within Southern Region have been increasing long term. Numbers of this species over-wintering in Great Britain have been increasing long term. The trend on the site does not appear to be tracking that of the either the region or the British trend. The declining proportion of regional and country-wide numbers supported by this site suggest that site-specific pressures may be affecting numbers on this site.</td>
<td></td>
</tr>
</tbody>
</table>

1. **High** Alerts are triggered if declines exceed 50%
2. **Medium** Alerts are triggered if bird numbers have declined by between 25 to 50%
Short-term – 5 years, Med-term – 10 years & Long-term – up to 25 years

* These species form part of the waterbird assemblage

It is important to note that the data used to inform WeBS Alerts was collected in 2009/10 and therefore this data may not have captured the effects of fishing activities that have since commenced or increased since publication. The effects of fishing activities may not necessarily be captured in the next WeBS Alerts report (due in 2015) due to the time lag between cause and effect. With respect to clam dredging, the level of fishing effort has been seen to decrease in recent years and therefore any effects of fishing activity is likely to be reduced when compared to 2009/10.

6.5 Existing Management Measures

Clam dredging is not a permitted fishing activity within the Sussex IFCA district, which extends to cover Chichester Harbour, as part of the previous Sussex Sea Fisheries Committee (SFC) district. Under the Sussex SFC ‘Fishing Instruments’ legacy byelaw, the only fishing activities permitted are trawls (including pair trawls), nets (drift net, trammel net, fixed net, keddle net, fyke net and beach seine), lines, long lines, pots and traps and oyster dredges.

Management measures applicable to Langstone Harbour only include:

- **Bottom Towed Fishing Gear** byelaw – prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Chichester and Langstone Harbours SPA, closing most of the site to these activities.
- **Vessels Used in Fishing** byelaw – prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear and restricted to carry less static gear.
- **The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004** prohibits any fishing boat from deploying or carrying a dredge (unless inboard, secured and stowed) in any part of the Solent European Marine Site. Within the order ‘dredge’ refers to any form of shellfish dredge used in conjunction with any means of injecting water into the dredge or into the vicinity of the dredge. The reason the order was originally created was to protect seagrass but also restricts this type of shellfish dredging over other protected habitats within the EMS, including intertidal areas.
- **Bass Nursery Areas** – fishing for bass or fishing for any fish using sand-eels as bait by any fishing boat within designated areas is prohibited between 30 April and 1 November. Designated areas include Southampton Water (Cadland foreshore to the Warsash foreshore, but excluding those waters above the Redbridge Causeway on the River Test) and Langstone Harbour (Gunnery Range Light at Eastney Point to Langstone Fairway Buoy, then to the foreshore east of Gunner Point) and all year round in a 556 m radius around the Fawley Power Station outfall.
• **Fixed Engines** byelaw states that the placing and use of fixed engines, other than Fyke Nets, for the taking of seafish is prohibited during the period from 1 April to 30 September in any year in all parts of the Rivers Test and Itchen upstream of the line due East and West from the Southern end of the Port of Southampton Dockhead.

• **Prohibition of Gathering (Sea Fisheries Resources) in Seagrass Beds** byelaw. This prohibits any person from digging for, fishing for or taking any sea fisheries resource in or from the prohibited areas and does not apply to fishing/taking fisheries resources by means of net, rod and line and hook and line. It also does not apply to fishing for/taking sea fisheries resources using a vessel, provided that no part of the vessels hull in contact with the seabed. No person shall carry a rake, spade, fork or any similar tool in prohibited areas.

• **Fishing for Oysters, Mussels and Clam** byelaw states that when fishing for these species only the following methods are used; a) hand picking and b) dredging using a dredge with a rigid framed south so designed to take shellfish only when towed along the sea bed.

• **Oysters, Clams, Mussels – Prohibition on Night Fishing** byelaw – No person shall dredge or fish or take any before 8.00 am or after 4.00 pm, although this byelaw does not apply to the taking of clams and mussels during any close season for oysters. This byelaw does also not apply to the dredging or fishing or taking of clams in Southampton Water North of the line joining the Northern ends of the Hamble and Fawley Oil Terminal Jetties.

• **Oyster Dredge** byelaw – in dredging or fishing for oysters is any fishery no dredge shall be used which has a front edge or blade exceeding 1.5 metres in length and if two or more dredges are in dredging or fishing for oysters used at the same time or in from the same boat or vessel the total length of the front edges or blades of such dredges when added together shall not exceed 3.0 metres.

• **Oysters** byelaw – no person shall remove from a public or regulated fishery any oyster (other than Portuguese or Pacific oysters) which will pass through a circular ring of 70 mm in internal diameter.

• **Regulation of the Use of Stake or Stop Nets in Langstone Harbour** – north of a line across the harbour entrance (Gunnar point to Eastney Lake Pumping Outfall Light), no person shall place or maintain or partly across a channel or creek at any place which becomes dry at low water, any stake, stop or dosh net during the period between the commencement of the last hour before the tide leaves that place and the expiration of the first hour after the tide has begun to reflow.

• **Oyster Close Season** prohibits any person from dredging or fishing for in or taking any fishery oysters during the period from the 1st day of March to the 31st of October in any year.

• **Temporary Closure of Shellfish Beds** byelaw allows the authority to temporarily close any bed or part of a bed of shellfish where it is the opinion of the Committee that it is severely depleted and as such required temporary closure in order to ensure recovery, or any bed or part of bed containing mainly immature or undersized shellfish which is in the interest of protection and development of the fishery, or any bed of transplanted shellfish that ought to not be fished until it becomes established. In the context of this byelaw, ‘shellfish’ refers to mussels, oysters and clams. Currently this byelaw has been used to close the Solent Oyster fishery for the 2015 season based on results of the survey of Solent Oyster Beds, except for a two week season (1st November to 15th November) in Langstone and Portsmouth Harbours.

• The **Scallop Fishing (England) Order 2012** states that no more than 8 dredges per side to be towed at any one time and provides details for dredge configuration (i.e. the frame cannot exceed 85 cm in width). The **Scallop Fishing** Southern Sea Fisheries District Committee
legacy byelaw states the maximum number of dredges which can be towed at any time is twelve, provides details of dredge configuration and that no person shall fish for or take any scallop from any fishery on any day before 0700 and after 1900 local time

- The **Cockles** byelaw states that no person shall fish for or take from a fishery any cockle between 1st day of February and 30th of April and when the cockle bed is covered by water only a dredge less than 460 mm in width can be used. In addition, no person shall remove a cockle that is able to pass through a gauge with a square opening measuring 23.8 mm along each side.

- **American Hard Shelled Clams – Minimum Size** byelaw – no person shall remove from a fishery any clams of the species Mercenaria mercenaria which measures less than 63 mm across the longest part of the shell.

- European minimum size, listed under Council Regulation (EEC) 850/98, Statutory Instruments specify the minimum size for Manila clams (*Ruditapes philippinarum*) is 3.5 cm and for Grooved Carpet Shell clams (*Ruditapes decussatus*) is 4.0 cm.

### 6.6 Classification of Shellfish

EC Regulations 853/2004 and 854/2004 set out criteria relating to the commercial production and sale of live bivalve molluscs (clams, cockles, oysters, mussels etc.) from classified production areas. These regulations form part of UK law and are implemented by means of the Food Safety and Hygiene (England) Regulations 2013. CEFAS coordinate the classification of shellfish beds on behalf of the FSA. Local Authorities are responsible for implementing sampling plans and are empowered to enforce the regulations.

Shellfish production areas are classified according to the extent to which shellfish sampled from the area are contaminated with potentially harmful bacteria. The classification of a production area determines the treatment required before the molluscs may be marketed and the classes are as follows:

- **A class** - bivalve molluscs can be harvested for direct human consumption.
- **B class** - bivalve molluscs can be marketed for human consumption after purification in an approved plant or after relaying in an approved class A relaying area or after being subjected to an EC approved heat treatment process.
- **C class** - bivalve molluscs can be marketed for human consumption only after relaying for at least two months in an approved relaying area followed, where necessary, by treatment in a purification centre, or after an EC approved heat treatment process.

**Prohibited areas** - molluscs must not be subject to production or be collected.

Currently within the Solent EMS there are a number of areas where clam species are classified for harvesting. Within these areas there are a number where the harvesting of shellfish has been prohibited due to high E. Coli Levels. Included in Annex 12 are the classification maps produced by CEFAS for clam species that interact with Southampton Water and Langstone Harbour. The classification of these, and all areas included in the maps are subject to regular sampling and the maps included are correct as of August 2015.

### 6.7 Table 14: Summary of Impacts
The potential pressures, associated impacts, level of exposure and mitigation measures are summarised in table 14. Only relevant attributes identified through the TLSE process have been considered here.

<table>
<thead>
<tr>
<th>Feature</th>
<th>Supporting habitat(s)</th>
<th>Attribute</th>
<th>Target</th>
<th>Potential Pressure(s) and Associated Impacts</th>
<th>Nature and Likelihood of Impacts</th>
<th>Mitigation measures</th>
</tr>
</thead>
<tbody>
<tr>
<td>Internationally important waterfowl assemblage</td>
<td>Intertidal mudflats and sandflats</td>
<td>Food availability</td>
<td>Presence and abundance of suitable prey species should not deviate significantly from an established baseline, subject to natural change</td>
<td>Selective extraction of species and competition for prey were identified as potential pressures through direct impacts of clam dredging. Changes in prey availability and competition for prey were identified as potential pressures through indirect impacts of clam dredging. The selective extraction of species and competition for prey were screened out at TLSE level as Manila clam and American hard-shell clam do not represent the prey species of designated bird species. The indirect change in prey availability is caused through physical disturbance or damage to supporting habitats which can result in changes to community structure, the removal and mortality of non-target organisms through interaction with fishing gear and smothering of prey species through increased sedimentation.</td>
<td>Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. Feature data provided by Natural England, combined with sightings data, reveals that clam dredging occurs over this supporting habitat. This means the activity is likely to cause a potential adverse effect on the benthic communities on which designated bird species rely. Intertidal habitats are likely to experience a high rate of natural disturbance than subtidal habitats and therefore the severity of clam dredging impacts may be less. Many small benthic organisms such as crustaceans, polychaetes and mollusc (characteristic of mud communities), have short generation times and high fecundities, both of which enhance</td>
<td>Vessel Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear. The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish. Fishing for Oysters, Mussels and Clam byelaw regulates methods can be used to fish for these species. These are a) hand picking and b) dredging using a dredge with a rigid framed south so designed to take shellfish only when towed along the sea bed. Temporary Closure of Shellfish Beds byelaw allows the authority to temporarily close any bed or part of a bed of shellfish where it is the opinion of the Committee that it is severely depleted and as such required temporary closure</td>
</tr>
</tbody>
</table>

16 Detail how this reduces/removes the potential pressure/impact(s) on the feature e.g. spatial/temporal/effort restrictions that would be introduced.
Bottom towed gear has been shown to reduce biomass, production and species richness and diversity (Veale et al., 2000; Hiddink et al., 2003). In a meta-analysis of 39 studies, those investigating the effect of intertidal dredging commonly reported 100% removal of biogenic fauna and were reported to have the most severe initial impact (Collie et al., 2000). Intertidal dredging may refer to other types of dredge including suction dredging.

The relative impact of shellfish dredging on benthic organisms, which form potential prey items, is species-specific and largely related to their biological characteristics and physical habitat (Mercaldo-Allen & Goldberg, 2011). Population recovery rates are species specific (Roberts et al., 2010). Long-lived bivalves will undoubtedly take longer to recovery from disturbance than other species such as short-lived and small benthic organisms on the other hand have rapid generation times, high fecundities and therefore excellent recolonization capacities (Coen, 1995). In such instances, the effect of dredging on food availability may only be short term.

Annelids in general however are known to be vulnerable to impacts of bottom towed gear. In the meta-analysis conducted by Kaiser et al. (2006), a significant linear regression with time for the response of annelids to the impacts of intertidal dredging in sand and muddy sand habitats was reported. Annelids were predicted to have recovery times of 1210 days in muddy sand habitats (Kaiser et al., 2006). EMU (1992) also reported that annelids were seen to be most badly affected by the action of a mechanical modified oyster dredge.

in order to ensure recovery, or any bed or part of bed containing mainly immature or undersized shellfish which is in the interest of protection and development of the fishery, or any bed of transplanted shellfish that ought to not be fished until it becomes established.

The Cockles byelaw states that no person shall fish for or take from a fishery any cockle between 1st day of February and 30th of April and when the cockle bed is covered by water only a dredge less than 460 mm in width can be used. This largely eliminates the use of a clam dredge for harvesting cockles.

The Prohibition of Gathering (Sea Fisheries Resources) in Seagrass Beds bylaw prohibits any person from digging for, fishing for or taking any sea fisheries resource in or from the prohibited areas. No person shall carry a rake, spade, fork or any similar tool in prohibited areas.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce
The additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.

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<table>
<thead>
<tr>
<th>Internationally important waterfowl assemblage</th>
<th>Mixed sediment shores</th>
<th>Food availability</th>
<th>Presence and abundance of prey species and algae should not deviate significantly from an established baseline,</th>
</tr>
</thead>
<tbody>
<tr>
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natural change.

| species and competition for prey were screened out at TLSE level as Manila clam and American hard-shell clam do not represent the prey species of designated bird species. The indirect change in prey availability is caused through physical disturbance or damage to supporting habitats which can result in changes to community structure, the removal and mortality of non-target organisms through interaction with fishing gear and smothering of prey species through increased sedimentation.

Bottom towed gear has been shown to reduce biomass, production and species richness and diversity (Veale et al., 2000; Hiddink et al., 2003). In a meta-analysis of 39 studies, those investigating the effect of intertidal dredging commonly reported 100% removal of biogenic fauna and were reported to have the most severe initial impact (Collie et al., 2000). Intertidal dredging may refer to other types of dredge including suction dredging.

The relative impact of shellfish dredging on benthic organisms, which form potential prey items, is England, combined with sightings data, reveals that clam dredging does not occur over this supporting habitat. This means the activity is highly unlikely to cause a potential adverse effect on the benthic communities on which designated bird species rely.

pump scooping as a means of taking shellfish.

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Feature data provided by Natural England, combined with sightings data, reveals that clam dredging occurs over this supporting habitat. This means the activity is likely to cause a potential adverse effect on the benthic communities on which designated bird species rely.

Using available information on the diet of designated bird species and WeBS low tide count data distribution maps (Annex 7, 8 and 9), designated bird species sensitive to changes in food availability within intertidal mudflats and sandflats subject to clam dredging include Dunlin, Redshank, Grey plover, Dark-bellied brent goose, Teal, Shelduck, Ringed plover, Curlew, Turnstone and Wigeon. The sites used by these species, which occur in relative close proximity to clam dredging, are concentrated within the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.

Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear.

The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

Fishing for Oysters, Mussels and Clam byelaw regulates methods can be used to fish for these species. These are a) hand picking and b) dredging using a dredge with a rigid framed south so designed to take shellfish only when towed along the sea bed.

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Prey preferences exhibited by the dark-bellied brent goose, teal and wigeon include plants, grasses and seeds and this makes them less sensitive to changes in food availability, as clam dredging is known to cause changes to infaunal invertebrates. The Dark-bellied brent goose foods upon feed upon eel grass (Zostera spp.) which is protected under the Prohibition of Gathering (Sea Fisheries Resources) in Seagrass Beds byelaw and Bottom Towed Fishing gear byelaw. The main species of concern are therefore Dunlin, Redshank, Grey plover, Shelduck, Ringed plover, Curlew and Turnstone. Higher density feeding areas, identified from low tide WeBS data distribution maps in Annex 7, 8 and 9, where clam dredging takes place are concentrated within the north eastern quarter of the harbour in areas mentioned above. SSSI condition assessments regard this area as in unfavourable but recovering condition, the reason for which is not related to fishing activity. Significant numbers of Dunlin occur between September and April, between July and April for Redshank, between August and March for Grey Plover, between November to June for Shelduck, between August and April for Ringed plover, between June and April for Curlew and between August and April for Turnstone. Significant shellfish which is in the interest of protection and development of the fishery, or any bed of transplanted shellfish that ought to not be fished until it becomes established.

The Cockles byelaw states that no person shall fish for or take from a fishery any cockle between 1st day of February and 30th of April and when the cockle bed is covered by water only a dredge less than 460 mm in width can be used. This largely eliminates the use of a clam dredge for harvesting cockles.

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The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to
numbers of ringed plover occur between August and May. Despite a long-term high alert from Shelduck within Chichester and Langstone Harbours SPA, the population has remained stable in the medium term (10 years). The numbers of Ringed plover have a long term high alert and medium long and short term alert. Both Shelduck and Ringed plover are thought to be subject to site-specific pressures.

Intertidal habitats are likely to experience a high rate of natural disturbance than subtidal habitats and therefore the severity of clam dredging impacts may be less.

Many small benthic organisms such as crustaceans, polychaetes and molluscs (characteristic of mud communities), have short generation times and high fecundities, both of which enhance their capacity for rapid recolonization (Coen, 1995). In such instances, the effect of dredging on food availability may only be short term.

Annelids in general however are known to be vulnerable to impacts of bottom towed gear. In the meta-analysis conducted by Kaiser et al. (2006), a significant linear regression with time for the response of annelids to the impacts of intertidal dredging in sand and muddy sand habitats was reported. Annelids were predicted to have recovery times of 1210 days in muddy sand habitats (Kaiser et al., 2006). EMU (1992) also reported that protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.
Annelids were seen to be most badly affected by the action of a mechanical modified oyster dredge.

Recovery rates of key prey species taken by birds of concern are presented in Annex 13. These rates of recovery where taken by Fern *et al.* (2000) who investigated the impacts of a tractor-towed cockle harvester in muddy sand and clean sand.

| Internationally important regularly occurring migratory species/ Nationally important populations of regularly occurring migratory species | Mixed sediment shores | Food availability | Presence and abundance of prey species and algae should not deviate significantly from an established baseline, subject to natural change. | Selective extraction of species and competition for prey were identified as potential pressures through direct impacts of clam dredging. Changes in prey availability and competition for prey were identified as potential pressures through indirect impacts of clam dredging. The selective extraction of species and competition for prey were screened out at TLSE level as Manila clam and American hard-shell clam do not represent the prey species of designated bird species. The indirect change in prey availability is caused through physical disturbance or damage to supporting habitats which can result in changes to community structure, the removal and mortality of non-target organisms through interaction with fishing gear and smothering of prey species through increased reporting of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. Mixed sediment shores provide an important feeding habitat for ringed plover who feed on small invertebrates and the Dark-bellied brent goose who feed on algae (*Enteromorpha* spp.), a food item also preferred by Teal, Wigeon and Shelduck. Feature data provided by Natural England, combined with sightings data, reveals that clam dredging does not occur over this supporting habitat. This means the activity is highly unlikely to cause a potential adverse effect on the benthic communities on which designated bird species rely. Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. Mixed sediment shores provide an important feeding habitat for ringed plover who feed on small invertebrates and the Dark-bellied brent goose who feed on algae (*Enteromorpha* spp.), a food item also preferred by Teal, Wigeon and Shelduck. Feature data provided by Natural England, combined with sightings data, reveals that clam dredging does not occur over this supporting habitat. This means the activity is highly unlikely to cause a potential adverse effect on the benthic communities on which designated bird species rely. | Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear. The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish. Fishing for Oysters, Mussels and Clam byelaw regulates methods can be used to fish for these species. These are a) hand picking and b) dredging using a dredge with a rigid framed south so designed to take shellfish only when towed along the sea bed. Temporary Closure of Shellfish Beds byelaw allows the authority to temporarily close any bed or part of a bed of shellfish where it is the opinion of the Committee that it is severely depleted and as |
sedimentation. Bottom towed gear has been shown to reduce biomass, production and species richness and diversity (Veale et al., 2000; Hiddink et al., 2003). In a meta-analysis of 39 studies, those investigating the effect of intertidal dredging commonly reported 100% removal of biogenic fauna and were reported to have the most severe initial impact (Collie et al., 2000). Intertidal dredging may refer to other types of dredge including suction dredging.

The relative impact of shellfish dredging on benthic organisms, which form potential prey items, is species-specific and largely related to their biological characteristics and physical habitat (Mercaldo-Alen & Goldberg, 2011). Population recovery rates are species specific (Roberts et al., 2010). Long-lived bivalves will undoubtedly take longer to recover from disturbance than other species such as short-lived and small benthic organisms on the other hand have rapid generation times, high fecundities and therefore excellent recolonization capacities (Coen, 1995; Roberts et al., 2010).

such required temporary closure in order to ensure recovery, or any bed or part of bed containing mainly immature or undersized shellfish which is in the interest of protection and development of the fishery, or any bed of transplanted shellfish that ought to not be fished until it becomes established.

The Cockles byelaw states that no person shall fish for or take from a fishery any cockle between 1st day of February and 30th of April and when the cockle bed is covered by water only a dredge less than 460 mm in width can be used. This largely eliminates the use of a clam dredge for harvesting cockles.

The Prohibition of Gathering (Sea Fisheries Resources) in Seagrass Beds byelaw prohibits any person from digging for, fishing for or taking any sea fisheries resource in or from the prohibited areas. No person shall carry a rake, spade, fork or any similar tool in prohibited areas.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA. Southern IFCA is currently amending this byelaw to introduce additional network of
permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.

### Waterfowl Assemblage

| Disturbance | Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. It is thought that shellfish dredging has

| Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear. The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents

| All | Disturbance | No significant reduction in numbers or displacement of wintering birds from an established baseline, subject to

| Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging.

| Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a

| Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. It is thought that shellfish dredging has

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natural change. reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

The Bottom Towed Fishing Gear bylaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7).

Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding.
Grey plover All Disturbance No significant reduction in numbers or displacement of wintering birds from an established baseline, subject to natural change.

Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging.

Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

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Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. Grey plovers are known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect.

Grey plovers are present from August to March.

The wind-farm sensitivity index indicates that Grey plover have very low sensitivity to wind farm developments. The escape flight distance exhibited by the species has been reported at 124 m in response to disturbance of people. In the Solent, the median response distance to disturbance was 75 m. Studies of bird disturbance in the Solent revealed that Grey plover typically had the shortest disturbance distances and were able to feed relatively effectively at night, meaning that these species were less affected by visitors. It is worth noting however that the study looked at disturbance in response to land-based vessels.

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Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear.

The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of...
and water-based recreational activities, with half of all incidences where major flight was observed involving activities on the intertidal.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day.

The distribution of Sanderling is largely determined by sediment type and the population is confined to areas. Clam dredging only occurs on the fringes of intertidal muddy sand and sand habitats and therefore areas of feeding are unlikely to coincide with areas of clam dredging activity, thus largely eliminating the likelihood of any significant adverse effect. In addition, it is thought that shellfish dredging has

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The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide.

Sanderling are present in significant numbers from October to May, and in August.

The wind-farm sensitivity index indicates that Sanderling have a very low sensitivity to wind farm developments.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.

| Dunlin | All | Disturbance | No significant reduction in numbers or displacement of wintering birds from an area through visual presence and noise were identified as potential pressures of clam dredging. Disturbance can result in displacement when birds are unable to use an area due to disturbance. | Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear. |
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The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

Dunlin are known to feed at low tide in areas where clam dredging activity also occurs. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect.

Dunlin are present in significant numbers from September to April. The wind-farm sensitivity index indicates that Dunlin have low sensitivity to wind farm developments. The escape flight distance exhibited by the species ranges, in one study the distance from the disturbance stimuli was 30 m when stimuli was a researcher, to 71 to 163 m when people caused the disturbance. The median distance at which a response occurred was reported at 75 metres in the Solent. Studies in the Solent revealed that Dunlin were predicted to be one of the most vulnerable species to disturbance and disturbance was predicted to increase time spent feeding intertidally (Stillman et al., 2012). It is worth noting however that the study looked at disturbance in response to land-based and water-based recreational activities, with half of all incidences where major flight was observed involving activities on the intertidal.

Langstone Harbour is an area subject vessels operate on any one day. The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of
Redshank | All | Disturbance | No significant reduction in numbers or displacement of wintering birds from an established baseline, subject to natural change. Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging. Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction. The significance of disturbance is likely to depend on the context of the moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging. Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day.

Redshank are known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect. Redshank are present in significant numbers between July and April. The wind-farm sensitivity index indicates that Redshank have low sensitivity to wind farm developments. The escape flight distance exhibited by Vessels Used in Fishing bylaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear. The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish. The Bottom Towed Fishing Gear bylaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this bylaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to intertidal and subtidal habitats, as well as supporting breeding shellfish populations.

| Vessel | Used in Fishing bylaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear. The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish. The Bottom Towed Fishing Gear bylaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this bylaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to intertidal and subtidal habitats, as well as supporting breeding shellfish populations. |
availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

The species has been reported at 92 m in response to researchers, 95 m in response to people 175 m in response to kayaks and 260 m in response to surfers. In another study, the median distance at which a response occurred was reported at ranged between 75-150 metres in the Solent. Studies of bird disturbance in the Solent revealed that Redshank had the shortest disturbance distances and were able to feed relatively affected at night, meaning that this species is less affected by disturbance from visitors (Stillman et al., 2012). It is worth noting however that the study looked at disturbance in response to land-based and water-based recreational activities, with half of all incidences where major flight was observed involving activities on the intertidal.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.

| Dark-bellied brent goose | All | Disturbance | No significant reduction in numbers or displacement | Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging. | Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted | Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also |
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The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

Dark-bellied brent geese are known to feed on intertidal mudflats and sandflats and in on mixed sediment shores during low tide. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect. Dark-bellied brent geese occur from October to March.

The wind-farm sensitivity index indicates that Dark-bellied brent geese have moderate sensitivity to wind farm developments. The escape flight distance exhibited by the species ranges. The median distance at which a response occurred was reported at 51.5 metres in the Solent.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that restricts the type of gear that can be used, with vessels often using lighter towed gear.

The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35
Shelduck  | All  | Disturbance  | No significant reduction in numbers or displacemnt of wintering birds from an established baseline, subject to natural change. | Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging. Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction. The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. | Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. Shelduck are known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibilty of any adverse significant effect. Shelduck are present in significant numbers between November and May. The wind-farm sensitivity index indicates the Shelduck have very low sensitivity to wind farm developments. The escape flight distance exhibited by the species has been reported at 148-250 m in response to disturbance of people. In another study, the median distance at which a response occurred was reported at 77.5 metres in the weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations. | Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear. The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish. The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of
Responsiveness to disturbance is largely thought to be a species-specific trait. Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

<table>
<thead>
<tr>
<th>Teal</th>
<th>All</th>
<th>Disturbance</th>
<th>Teal</th>
<th>Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging. Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to move to less suitable feeding areas. Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. Teals are known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect.</th>
<th>Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. Teals are known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect.</th>
</tr>
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<tbody>
<tr>
<td>Vessel</td>
<td>Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear.</td>
<td>Fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.</td>
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take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait. Teals are present from September to March.

The wind-farm sensitivity index indicates that Teal have very low sensitivity to wind farm developments. The escape flight distance exhibited by the species widely ranges. In response to boats, the distance from the disturbance stimuli was 400 m, however in response to researchers was 86 m. In another study, the median distance at which a response occurred was reported at 60 metres in the Solent.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

| Ringed plover | All | Disturbance | No significant reduction in numbers or displacement of wintering | Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging. Disturbance can result in | Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels | Vessels Used in Fishing bylaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using |
birds from an established baseline, subject to natural change. displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day.

Ringed plover is known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect.

Ringed plovers are present from August to May.

The wind-farm sensitivity index indicates that Ringed plover have very low sensitivity to wind farm developments. The escape flight distance exhibited by the species has been reported at 121 m in response to disturbance of people. Studies of bird disturbance in the Solent revealed that ringed plover was one of the most vulnerable to disturbance and it was reported that disturbance increased the level of time spent feeding (Stillman et al., 2012). It is worth noting however that the study looked at disturbance in response to land-based and water-based recreational activities, with half of all incidences where major flight was observed involving activities on the intertidal.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance lighter towed gear.

The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn.
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Months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.

| Specie | Disturbance | Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day.

Curlew are known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect.

Curlew are present in significant numbers between June and April.

The wind-farm sensitivity index indicates that Curlew have low sensitivity to wind farm developments. The escape flight distance exhibited by the species has been reported at 95 - 339 m in response to people, 220 m in response to kayaks and 400 m in response to vessels or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.

Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day.

Curlew are known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibly of any adverse significant effect.

Curlew are present in significant numbers between June and April.

The wind-farm sensitivity index indicates that Curlew have low sensitivity to wind farm developments. The escape flight distance exhibited by the species has been reported at 95 - 339 m in response to people, 220 m in response to kayaks and 400 m
and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

In another study, the median distance at which a response occurred was reported at 75 metres in the Solent. Studies of bird disturbance in the Solent revealed that curlew were the most vulnerable to disturbance and it was reported that disturbance decreased the level of time spent feeding (Stillman et al., 2012). It is worth noting however that the study looked at disturbance in response to land-based and water-based recreational activities, with half of all incidences where major flight was observed involving activities on the intertidal.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

Bar-tailed godwits

Disturbance

| Bar-tailed godwits | All | Disturbance | No significant reduction in numbers or displacement of wintering birds from an area due to disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging. Disturbance can result in displacement when birds are unable to use an area due to Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear.

Vessel Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear.
established baseline, subject to natural change. The magnitude of disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

Bar-tailed godwits are present in significant numbers between September and April.

The wind farm sensitivity index indicates that Bar-tailed godwit have low sensitivity to wind farm developments. The escape flight distance exhibited by the species has been reported at 107-219 m in response to people, 200 m in response to kayaks and 230 m in response to surfers.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce an additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities.
Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging. Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day.

Turnstone are known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibility of any adverse significant effect.

Turnstone are present in significant numbers between August and April. The escape flight distance exhibited by the species has been reported at 47 m in response to people. In another study, the median distance at which a response occurred was reported at 50 metres in the Solent.

The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures
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Wigeon are known to feed at low tide in the vicinity of at least one site where clam dredging also takes place. It is however thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide, thus eliminating the possibility of any adverse significant effect.

Wigeon are present in significant numbers between September and March.

### Disturbance

<table>
<thead>
<tr>
<th>Wigeon</th>
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<tbody>
<tr>
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<td>Disturbance</td>
</tr>
<tr>
<td>No</td>
<td></td>
<td>No significant reduction in numbers or displacement of wintering birds from an established baseline, subject to natural change.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging. Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.</td>
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### Vessel Used in Fishing byelaw

Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear.

The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently...
The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

The wind-farm sensitivity index indicates that Wigeon have extremely low sensitivity to wind farm developments. The escape flight distance exhibited by the species has been reported at 115-230 m in response to a researcher. In another study, the median distance at which a response occurred was reported at 75.5 metres in the Solent. Studies of bird disturbance in the Solent revealed that wigeon were most responsive to different activities, with this species having one of the highest proportion of observations involving a disturbance response (Liley et al., 2010). It is worth noting however that the study looked at disturbance in response to land-based and water-based recreational activities, with half of all incidences where major flight was observed involving activities on the intertidal.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

| Pintail | All | Disturbance | No significant reduction in Disturbance and displacement through visual presence and noise | Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a \( \text{amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.} |\n
Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the...
numbers or displacement of wintering birds from an established baseline, subject to natural change.

potential pressures of clam dredging.

Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day.

WeBS low tide data distribution maps, presented in Annex 7, 8 and 9, reveal low densities of pintails at low tide however the areas in which the species occurs do not coincide with areas of clam dredging activity, thus largely eliminating the likelihood of any significant adverse effect. In addition, it is thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide.

Pintails are present in significant numbers between September and March.

The wind-farm sensitivity index indicates that Pintail have low sensitivity to wind farm developments.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that

Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear.

The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing
is likely to lead to greater disturbance than that caused by shellfish dredging.

management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.

Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day.

WeBS low tide data distribution maps, presented in Annex 7, reveal low densities of shoveler at low tide however the areas in which the species occurs do not coincide with areas of clam dredging activity, thus largely eliminating the likelihood of any significant adverse effect. In addition, it is thought that shellfish dredging has very little direct impact on disturbance of waders since it occurs at high tide and feeding takes place at low tide.

Shovelers are present in significant numbers between September and March.

The wind-farm sensitivity index indicates that Shoveler have low sensitivity to wind farm developments. Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear.

The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also
and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait. The escape flight distance exhibited by the species has been reported at 200 m in response to boats and 126 m in response to researchers.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

<table>
<thead>
<tr>
<th>Red-breasted merganser</th>
<th>All</th>
<th>Disturbance</th>
<th>No significant reduction in numbers or displacement of wintering birds from an established baseline, subject to natural change.</th>
<th>Disturbance and displacement through visual presence and noise were identified as potential pressures of clam dredging. Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Reports of clam dredging within Chichester and Langstone Harbours SPA from local IFCOs indicate a decline in fishing effort since 2012, with an average of 2.5 vessels sighted per month in the Solent in 2015. In Langstone Harbour, only 7 vessels were sighted twice or more in any one month in 2014. At present, 0 to 1 vessels operate on any one day. Red-breasted mergansers are a type of diving duck known to feed on small fish. Clam dredging therefore may cause disturbance to the species when feeding. Unfortunately there is a lack of information of where the species is known to feed to determine if this</td>
<td></td>
<td></td>
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<td></td>
</tr>
<tr>
<td>Vessels Used in Fishing byelaw prohibits commercial fishing vessels over 12 metres from the Southern IFCA district. The reduction in vessel size also restricts the type of gear that can be used, with vessels often using lighter towed gear. The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish. The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive</td>
<td></td>
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</tbody>
</table>
interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

Red-breasted mergansers occur in significant numbers from November to April.

The wind-farm sensitivity index indicates that Red-breasted merganser have moderate sensitivity to wind farm developments.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.
Disturbance can result in displacement when birds are unable to use an area due to the magnitude of the disturbance. The effects of disturbance can include a reduction in the survival of displaced individuals and effects on the population size. The movement of birds to less suitable feeding areas can lead to increased densities and interspecific competition. Disturbance can cause birds to take flight which increase energy demands and reduce food intake with potential consequences for survival and reproduction.

The significance of disturbance is likely to depend on the availability of alternative undisturbed areas for birds and the frequency, seasonality and intensity at which shellfish dredging takes place. Responsiveness to disturbance is largely thought to be a species-specific trait.

Little egret are known to feed on small fish, amphibians and insects. Clam dredging therefore may cause disturbance to the species when feeding. Unfortunately there is a lack of information of where the species is known to feed to determine if this overlaps with areas of clam dredging.

The median escape flight distance exhibited by this species has been reported at 75 m in the Solent.

Langstone Harbour is an area subject to moderate levels of vessel traffic and some bird species can become habituated to particular disturbance events or types of disturbance. In the context of the moderate vessel levels that occur within Langstone Harbour, it is therefore highly unlikely that clam dredging will lead to a significant adverse effect on the feature. In addition, Langstone Harbour is subject to periodic maintenance dredging that is likely to lead to greater disturbance than that caused by shellfish dredging.

The Solent European Marine Site (Prohibition of Method of Dredging) Order 2004 prevents pump scooping as a means of taking shellfish.

The Bottom Towed Fishing Gear byelaw prohibits bottom towed fishing gear over sensitive features including reef features and seagrass within the Solent and Chichester and Langstone Harbours SPA, closing most of the site to these activities. Southern IFCA is currently amending this byelaw to introduce additional network of permanent bottom towed fishing gear closure areas. The network is designed to protect good examples of low-energy SAC habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement which may result from other additional measures also being introduced. These additional measures include spatial and temporal restrictions on shellfish dredging within the site, via a network of dredge fishing management areas and daily closures from 17:00 to 07:00 (further details in section 7). Within each dredge fishing management area, shellfish dredging will be prohibited for 35
weeks of the year during the spring, summer and autumn months in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations.
7. Management Options

In recognition of the potential pressures of clam dredging upon designated features, sub-features and supporting habitats, Southern IFCA is currently in the process of introducing new bottom towed fishing gear measures to manage shellfish dredging in the Solent European Marine Sites (SEMS). In the Chichester and Langstone Harbours SPA, these measures consist of a network of permanent bottom towed fishing gear closure areas; combined with spatial and seasonal restrictions on shellfish dredging via the introduction of dredge fishing management areas.

The network of permanent bottom towed fishing gear closure areas is designed to principally protect good examples of SAC features and by virtue SPA supporting habitats, maintaining the integrity of these sites, whilst also offering long-term stability to guard against the effects of fishing effort displacement. The network of closure areas covers approximately 95.4 km$^2$ (including those in the original Bottom Towed Fishing Gear byelaw) and equates to approximately 33.9% of the Solent Maritime SAC. The adoption of such an approach ensures pre-emptive and precautionary measures are introduced and that these measures are proportionate to the risk to the sites’ objectives. Factors considered in the identification of permanent closure areas include existing levels of human disturbance, energy levels, habitat type and recoverability. A number of low-energy areas have been identified as being most suitable for the permanent closures, where levels of abrasion will not prevent the feature/supporting habitat from reaching favourable condition. Good examples of estuarine habitat including intertidal mud, subtidal mud and saltmarsh have been proposed as permanent closure areas to all types of bottom towed fishing gear. In the Chichester and Langstone Harbours SPA, this network of areas includes Sinah Lake, Sinah Sands, Mallard Sands, Salterns Lake, Broom Channel and Russell’s Lake in Langstone Harbour.

Three dredge fishing management areas will be introduced by Southern IFCA; of which one (Langstone Harbour) will cover the designated features/supporting habitats of the Chichester and Langstone Harbours SPA (figure 6). Within this dredge fishing management area, shellfish dredging will be prohibited for 35 weeks of the year during the spring, summer and autumn months (1st March to 31st October inclusive) in order to enable the recovery of infaunal communities and to maintain the structure of intertidal and subtidal habitats, as well as supporting breeding shellfish populations. As the summer months represent the period of highest biological activity for invertebrate infauna of mudflats, the closure of the clam fishery during this time will support these communities to recover from the effects of human and/or natural disturbance. The timescale for recovery of disturbed habitats from shellfish dredging is based on a number of different factors, including sediment type, associated fauna, rate of natural disturbance and the level(scale) of impact (Robert et al., 2010; Jones, 1992). As such, determining a suitable period for recovery is particularly difficult and is further compounded by a lack of data on the condition and species that occur within the site. To help overcome these difficulties it is important to examine existing literature (which represents best available evidence) on recovery rates from similar activities to infer potential timescales for recovery, in conjunction with site specific knowledge. A total of five studies were examined, all of which cover the impacts of shellfish dredging on intertidal habitats and four of which are based in the UK (details given in Annex 15). Recovery rates range from no effect (thus no recovery needed) up to 12 months. Spencer et al. (1998) reported a recovery rate of up to 12 months, although inferred it was not possible to be certain that recovery had not occurred before as not all treatment replicates were taken 4 and 8 months after sampling. The authors speculated that the greater length of recovery when compared with similar studies that reported recovery rates of 56 days and 7 months after harvesting was related to the protected nature of the site (Spencer et al. 1998). This study highlights the importance of exposure (i.e. rate of natural disturbance) as a factor in determining recovery rates. The Solent harbour areas accessible to shellfish dredging, as illustrated in Figure 5 to 6, are subject to relatively large tidal fluctuations, in addition to currents and wind exposure and are therefore considered to be areas of
moderate energy. Based on the level of disturbance and periods of recovery reported from other studies, it is anticipated that 35 weeks will provide a sufficient period to allow recovery of impacted habitats. It is however important to note there the difficulty in determining a period of recovery due to a number of data gaps, which will be made easier with condition data and any results from arising monitoring studies.

The summer months represent the period of highest biological activity for invertebrate infauna of mudflats and the closure to shellfish during this time will support the recovery of communities from the effects of human and/or natural disturbance. As such, the timing of the recovery period has been designed to allow for the quickest recovery possible, this is because the restoration of a community in temperate zones is likely to be more rapid if the cessation of sediment disturbance occurs prior to the spring-summer influx of recruits (Borja et al., 2010). This supports the timing of the reproductive season for key species within the site which generally occurs between spring and autumn (see Annex 16 for reproductive season of key species). Restricting shellfish dredging during winter is likely to aid restoration of infaunal communities if the main recolonisation mechanism is by those who undergo recolonization via larval settlement. This supports the recolonization strategies used by a number of individual species, with a number of species employing both larval settlement and active or passive migration (i.e. Macoma balthica, Hediste diversicolor) (see Annex 16 for recolonization strategies of key species).

The main concern surrounding shellfish dredging relates to food availability for designated bird species. The length of the closure is designed to allow for sufficient recovery of potential prey species and the timing of the closure coincides with the arrival of overwintering birds (June to October), thus ensuring sufficient food availability during this crucial period. In addition, there appears to be a lack of evidence to suggest a site-specific link between shellfish dredging and adverse effects on designated bird species as a result of reductions in food availability. Available scientific literature is largely focused on the decline of bird populations when the fishery and bird species target the same species, which is not the case in Portsmouth Harbour. The monitoring strategy, proposed to take place in conjunction with the introduction of new bottom towed fishing gear management (see paragraph below), will help to address any concerns surrounding food availability during the open season.

Shellfish dredging in the Langstone Harbour dredge fishing management area will be permitted for 120 days annually: from 1st November to 28th February inclusive. During this period, dredging will only be permitted between 07.00 and 17.00 each day in order to further manage fishing effort and to aid compliance.

While it is acknowledged that clam dredging will continue to take place within the Langstone Harbour portion of Chichester and Langstone Harbours SPA (as clam dredging is prohibited in Chichester Harbour), the short duration of the fishing season combined with the prohibition on fishing during the biologically productive summer months is considered sufficient to enable the physical and biological recovery of designated supporting habitats. On this basis, the restriction of clam fishing in the SPA to a 120 day period will not hinder the site from achieving its conservation objectives.

### 7.1 Monitoring

To ensure shellfish dredging within the Chichester and Langstone Harbours SPA continues to be managed in a manner consistent with the conservation objectives of the site Southern IFCA aims to monitor the impact of fishing activity upon designated features and sub-features. Monitoring will be undertaken in partnership with other organisations including Natural England, whose statutory duties include monitoring the condition of European Marine Sites, as well as other agencies where
appropriate. The initial monitoring strategy will look to compare fished areas to non-fished (control) areas before and after the fishing season in relation to key attributes including sediment character and faunal composition. A formal monitoring plan incorporating the above strategy will be finalised with Natural England prior to the implementation of managed measures. It is important to note that any monitoring strategy is subject to resources and funding and any additional monitoring requirements, such as the monitoring of newly closed permanent areas, will be subject to such restrictions. Available data on bird populations (i.e. WeBs) will also be incorporated to allow monitoring of any potential impacts of new management on designated bird species. Monitoring may help to fill a number of data gaps including an indication of site condition (in the absence of condition data) and site specific recovery rates.

Figure 5. Proposed wider Solent permanent bottom towed fishing gear closure areas
8. Conclusion

In order to conclude whether clam dredging has an adverse effect on the integrity of the Chichester and Langstone Harbours SPA, it is necessary to assess whether the impacts of this activity will hinder the site’s conservation objectives, namely:

“ensure that the integrity of the site is maintained or restored as appropriate, and ensure that the site contributes to achieving the aims of the Wild Birds Directive, by maintaining or restoring;

- The extent and distribution of the habitats of the qualifying features
- The structure and function of the habitats of the qualifying features
- The supporting processes on which the habitats of the qualifying features rely
- The population of each of the qualifying features, and,
- The distribution of the qualifying features within the site.”

The review of research into the impacts of shellfish dredging (detailed in section 6.2) identifies that this activity has the capability to disturb regularly occurring migratory birds and waterfowl species and lead to changes in prey availability. Disturbance can occur visually or through noise. Changes in prey availability relate to the indirect effects of clam dredging which include interactions with fishing gear through crushing, burial or exposure; and smothering of prey species through enhanced sedimentation. It is therefore recognised that this activity has the potential to lead an adverse effect upon the following SPA attributes:

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17 If conclusion of adverse effect alone an in-combination assessment is not required.
The likelihood and magnitude of adverse effects upon these attributes will be determined by the following variables:

i) Number of vessels participating
ii) Location of dredging activity
iii) Timing and duration of dredging activity
iv) Sensitivity of site features/supporting habitats to dredging
v) Ability of supporting habitats to recover from the effects of dredging

Additionally, the location, timing, duration and intensity of clam dredging activity within the site will be influenced by existing management measures (see section 6.5) and/or those being developed to mitigate adverse effects (see section 7).

Having reviewed a wide range of evidence, including scientific literature, sightings data and feature mapping, it has been concluded that at current levels and location of clam dredging, the activity has the potential to have a significant adverse effect on the qualifying features and sub-features of the Chichester and Langstone Harbours SPA (Langstone Harbour portion only). The risks to site integrity are addressed through the introduction of proposed management measures for bottom towed gear outlined in section 7 and therefore based on the introduction of these management measures it is concluded that clam dredging will not have an adverse effect on site integrity. The rationale for this conclusion is summarised below:

- Fisheries data held by the Southern IFCA indicates that the number of vessels clam dredging within the SPA is relatively low. A decline in fishing effort has been observed since 2012, with approximately 7 fishing vessels regularly partaking in the fishery and an average of 0 to 1 vessels operating on any one day (section 4.3).

- While sightings data confirms that clam dredging does take place over supporting habitats of the SPA, it only occurs in distinct spatial areas where shellfish beds exist (Annex 6). Consequently, there are large areas of the site which are not impacted by dredging. The introduction of a network of permanent bottom towed fishing gear closure areas will protect good examples of SPA supporting habitats, maintaining the integrity of the site, whilst also offering long-term stability to guard against the effects of fishing effort displacement.

- Potential impacts upon SPA supporting habitats will be further mitigated through the introduction of a dredge fishing management area within Langstone Harbour. Dredging will only be permitted for a total of 120 days within this area. During this period, dredging will only be permitted between 08.00 and 16.00 each day in order to further manage fishing effort and to aid compliance.

- It is acknowledged that the restriction of clam dredging to 120 days within Langstone Harbour could lead to an increase in the intensity of fishing effort; however each of the three dredge fishing management areas (Southampton Water, Langstone Harbour, Portsmouth Harbour) will be opened simultaneously in order to dilute fishing effort over this period, avoiding any ‘honey-pot’ effect (section 7). This is not anticipated to result in an adverse effect on the SPA, due to the shortened duration of the season and the low number of vessels participating in the fishery.

- Clam dredging is unlikely to lead to the disturbance of designated bird species for a number of reasons. Birds which feed on the intertidal do so at low tide and clam dredging is
undertaken at high tide, thus effectively eliminating the possibility of disturbance during feeding periods. Bird species within Langstone Harbour and the wider Solent are also subject to high levels of vessel traffic and so are likely to be habituated to such types of disturbance. Furthermore, the prohibition of clam dredging within Langstone Harbour for 35 weeks of the year will eliminate potential disturbance from fishing vessels during this period.

- A review of scientific literature indicates that the impacts of shellfish dredging on benthic organisms, which form potential prey items, is species-specific and largely related to their biological characteristics and physical habitat (section 6.2.1). Sightings data reveals that clam dredging in the Chichester and Langstone Harbours SPA occurs over intertidal mud and on the fringes of intertidal sand and muddy sand, which provide feeding habitat for Dunlin, Redshank, Grey plover, Dark-bellied brent goose, Teal, Shelduck, Ringed plover, Curlew, Turnstone and Wigeon (Annexes 7-9). Potentially adverse effects upon this supporting habitat will be mitigated through the introduction of a network of permanently closed areas; together with seasonal and spatial restrictions on clam dredging within the SPA. Furthermore, the prey preferences exhibited by Dark-bellied brent geese and Teal include plants, grasses and seeds, which makes these species less sensitive to changes in benthic food availability.

- It is acknowledged that habitat recovery times are difficult to predict, being determined by a range of site-specific factors such as sediment type, associated fauna and rates of natural disturbance. Previous research indicates that recovery times will be greater in areas of lower energy (section 7); and those comprised of softer sediment habitats (section 6.2.1). In order to mitigate potentially adverse effects upon such habitats in the Chichester and Langstone Harbours SPA, a network of permanently closed areas will be introduced which includes areas of low energy sediment habitat. Additionally, the restriction of fishing within Langstone Harbour to 120 days will result in a corresponding recovery period of 35 weeks. As the summer months represent the period of highest biological activity for invertebrate infauna, the closure of the clam fishery during this time will support these communities to recover from the effects of human and/or natural disturbance.

In summary, it is concluded that clam dredging alone will not have an adverse effect on the Chichester and Langstone Harbours SPA and will not hinder the site from achieving its conservation objectives with the introduction of proposed bottom towed fishing gear management measures. It is Southern IFCA’s duty as the competent and relevant authority to manage damaging activities that may affect site integrity and lead to deterioration of the site.

In order to ensure that the management of clam dredging remains consistent with the conservation objectives of the site, Southern IFCA aim to implement a monitoring programme, in partnership with Natural England, to assess the impacts of fishing activity upon supporting habitats. In addition to this, Southern IFCA will continue to monitor fishing effort through sightings data and information from IFCOs. In the short term a change in the status of the fishery is unforeseen, however it is recognised that the status of a fishery may change. On this basis, the management of clam dredging will be reviewed as appropriate should new evidence on activity levels and/or gear-habitat interaction become available.

9. In-combination assessment

Based on the introduction of proposed bottom towed fishing gear management measures, no adverse effect on bird features and their supporting habitats was concluded for the effects of clam dredging alone within the Chichester and Langstone Harbours SPA. Clam dredging occurs in the
Chichester and Langstone Harbours SPA alongside other fishing activities and commercial plans and projects and therefore requires an in-combination assessment.

Commercial plans and projects that occur within or may affect the Solent and Southampton Water SPA are considered in section 9.1. The impacts of these plans or projects require a Habitat Regulations Assessment in their own right, accounting for any in-combination effects, alongside existing fisheries activities.

There is the potential for clam dredging to have a likely significant effect when considered in-combination with other fishing activities that occur within the site. These are outlined in section 9.2. Any fishing activities that were screened out as part of the revised approach assessment process will not be considered (see Solent and Southampton Water SPA screening summary for details of these activities). In the Solent and Southampton Water SPA, commercially licensed fishing vessels are known to utilise a number of different gear types and can be engaged in multiple fishing activities and this, whilst dividing effort between gear types, may lead to cumulative impacts different to those of a single fishing activity.

### 9.1 Other plans and projects

<table>
<thead>
<tr>
<th>Project details</th>
<th>Status</th>
<th>Potential for in-combination effect</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kendalls Wharf extension</td>
<td>In planning</td>
<td>Relevant pathways identified in relation to this project include loss of intertidal habitat, increase in suspended sediment and bird disturbance (construction and operation). Loss of intertidal habitat – As part of this project, the total area subject to capital dredging is expected to be 0.33 ha. Following dredging, 0.073 ha of intertidal mudflat would be removed. The total intertidal area lost or altered is 0.148 ha which equates to 0.01% of the total intertidal habitat in Langstone Harbour. The combined total loss and change to intertidal mudflat to result in a maximum loss of 0.120 ha of potential foraging ground to waders and wildfowl. Despite a relatively small area of habitat loss, when compared to the total available habitat within the Chichester and Langstone Harbours SPA, the proposed works could not be concluded to not have a likely significant effect on waterfowl and waders (except for dark-bellied Brent goose). The impact significance of intertidal habitat loss was concluded to be minor(^\text{18}) with regards to potential reduction in functional habitat and moderate(^\text{19}) for potential loss of feeding habitat for waders and wildfowl. Increase in suspended sediment concentrations – It is estimated that during capital dredge operations...</td>
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\(^{18}\) When an effect will be experienced but the effect magnitude is sufficiently small and well within accepted standards and/or receptor is of low sensitivity.

\(^{19}\) Moderate significance impacts may cover a broad range, although the emphasis remains on demonstrating that the impact has been reduced to a level that is as low as reasonably practical. This does not mean reducing to ‘minor’ but managing ‘moderate’ ones effectively and efficiently.
suspended sediment concentrations could reach a maximum of 196 mg/l. Naturally occurring suspended sediment concentrations reach up to 200 mg/l within Langstone Harbour. The temporary and spatially limited sediment plumes were not anticipated to have a significant effect on the feeding success of terns within the harbour as a whole and any such effect will be limited to the Broom Channel for a short duration. The impact significance of increases in suspended sediment concentration was concluded to be not significant. In addition, a backhoe dredger will be used to minimise sediments suspended.

Bird disturbance – dredging and construction (installation of sheet piling and piles) are likely to generate both noise and visual disturbance. The wharf extension is located in relative close proximity to redshank roosts. Up to 10% of the redshank population in Langstone Harbour may be disturbed or displaced by proposed wharf extension works. The impact of disturbance to this roost was assessed to be of moderate significance, despite not being the preferred roost within the SPA. Disturbance to roosting, feeding and nesting grounds in the wider area was initially assessed to be of moderate significance, but was later reduced to minor significance as timing of the works are proposed to take place outside of bird sensitive periods. Construction is expected to take 3 to 4 months between 1st April and 30th September. Such measures are expected to sufficiently mitigate disturbance to overwintering birds.

At a tLSE level for clam dredging, visual disturbance and noise disturbance were screened in. On further investigation (contained within this HRA), both impact pathways have been screened out. The reason for this is largely down to the limited potential for direct impact since the activity occurs at high tide and feeding/foraging takes place at low tide, thus largely eliminating the possibility of disturbance. In further support of this, Langstone Harbour is subject moderate levels of vessel traffic and it is likely that some bird species become habituated to these types of disturbance. At a tLSE level for clam dredging, physical damage and abrasion were also screened in. It was recognised that clam dredging causes disturbance to the seabed but did not result in the physical loss of the extent of the feature. Physical damage from siltation was not identified by the

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20 An impact that, after assessment, was found not to be significant in the context of the environmental statement objectives.
<table>
<thead>
<tr>
<th>Project Description</th>
<th>Status</th>
<th>Relevant Impact Pathways</th>
</tr>
</thead>
<tbody>
<tr>
<td>Regulation 33 Conservation Advice for the Chichester and Langstone Harbour SPA.</td>
<td></td>
<td>Loss of intertidal and increase in suspended sediment concentrations do not overlap with impact pathways related to clam dredging. There are unlikely to be in-combination effects in relation to noise and visual disturbance due to the limited potential for this to occur in relation to clam dredging (for reasons described above) and mitigation measures for the proposed works (construction occurring outside of sensitive bird periods). In addition, disturbance caused by the proposed works will be localised, temporary and small in scale.</td>
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<tr>
<td>Queen Elizabeth aircraft carrier capital dredge</td>
<td>Consented and underway</td>
<td>Relevant impact pathways identified in relation to the project include loss of intertidal (as identified by the appropriate assessment). A likely significant effect on the interest features of the Chichester and Langstone Harbours SPA was concluded for the loss of intertidal as a result of the approach channel dredge. The approach channel dredge is expected to lead to an average increase of 2 to 4 mm in water levels at low water within the harbour. This permanent rise in water level translates to a loss of approximately 1 hectare of low intertidal mudflat distributed throughout the harbour, representing a loss of 0.12% of intertidal resources. This corresponds to a reduction in mudflat exposure around low water for approximately three hours per month (0.001 percent of mudflat hectare exposure per month). Designated interest features from Chichester and Langstone Harbours SPA move freely between adjacent SPAs (including Portsmouth Harbour) and so may be affected by the loss of intertidal as a result of the proposed dredging activity, potentially leading to increased pressure on available food sources in other SPAs. When considering the available range of intertidal resource across the Solent, in-combination with the short reduction in exposure, it was deemed in the appropriate assessment that the loss of 1 hectare of intertidal mudflat will not have an adverse effect on integrity of the site. At a TLSE level for clam dredging, physical damage and abrasion were screened in. It was recognised that clam dredging causes disturbance to the seabed but did not result in the physical loss of the extent of the feature.</td>
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<tr>
<td></td>
<td></td>
<td>It has been concluded that impacts surrounding the</td>
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<tr>
<td>Portchester to Emsworth Coastal Defence Strategy</td>
<td>In planning</td>
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<td>-------------------------------------------------</td>
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<tr>
<td>Relevant impact pathways identified in relation to the project include the loss of intertidal habitat and bird disturbance (construction).</td>
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Loss of intertidal - The Portsea Island Coastal Strategy Study [PICSS] was approved in 2011 and covers the whole of Portsea Island. The strategy confirms the North Solent Shoreline Management Plan [SMP] policy (2010) for Portsea Island of ‘Hold the Line’ and splits Portsea Island into 7 discrete flood cells. Under the North Portsea Island scheme, covering 8.4 km of coastline from Tipner through to Milton, works have been identified including raising of seawalls and improving seawalls structural integrity. These proposed works are planned over the first ten years and these follow a phased approach, including Phase 1, Ports Creek Railways Bridge to Kendall’s Wharf Northern Boundary, and Phase 2, Milton Common and Great Salterns Quay. Coastal squeeze loss of 11.69 ha of intertidal will be caused by sea level rise and the delivery of the delivery of the strategic policy option of ‘Hold the Line’. An appropriate assessment concluded that because of the calculated coastal squeeze losses, that implementation of the strategy would have an adverse effect on designated sites. The AA however also concluded there is justification for these adverse effects as there is no alternative policy and there is an over-riding public need to protect life and property and so an Imperative Reasons of Overriding Public Interest statement was made. Environmental compensation will be achieved through the Regional Habitat Creation Programme which promotes the realignment of defences elsewhere in the Solent to create new intertidal habitats. This was signed off by Defra in April 2011.

The phases that are currently underway or in planning have a small working footprint during their construction which is strictly controlled by a Construction and Environment Management Plan. Direct disturbance to the sediment is minimal and in discrete locations at any one time. For phase 1 there was an access footprint of 15m and in phase 2 a maximum access footprint of 10 m along the Milton Common Frontage and 20 m around Great Salterns Quay. No LSE is expected as any disturbance to
discrete working areas is minimal, temporary and must follow good working practices as outlined in the Construction and Environment Management Plan. This is expected to lead to no longer term impacts in these areas which are considered less sensitive bird feeding areas as areas are highly disturbed and so is not well utilised by birds. In addition, works are undertaken outside of bird sensitive periods and so the impact of the works on food availability is further reduced. Phase 2 works will lead to the gain of 2,460m² mudflat habitat within Langstone Harbour from the removal of Great Salterns Quay.

Bird disturbance – construction works, particularly to seawalls, are expected to generate some level of noise and visual disturbance. The sensitivity of the Phase 1 area is considered to be of low sensitivity due to existing activities which occur in and around the Harbour. Works will run outside of the most sensitive overwintering period. The installation of noise absorbing screens will also be adopted if levels reach 69 dB or higher at the location of overwintering birds (Phase 1). The use hand operation machinery has also been used to reduce noise levels. The working footprint of the intertidal area will be strictly controlled, keeping direct disturbance to sediments to a minimum and in one discrete location at any one time (phased approach). This means that disturbance will be both localised and temporary and there will be vast ‘free from disturbance’ areas available at any one time. Access will remain similar to existing access and therefore no additional disturbance is expected above existing levels, with some areas (in Phase 2 works) seeing large reductions in access. No LSE is expected on interest features present.

At a tLSE level for clam dredging, visual disturbance and noise disturbance were screened in. On further investigation (contained within this HRA), both impact pathways have been screened out. The reason for this is largely down to the limited potential for direct impact since the activity occurs at high tide and feeding/foraging takes place at low tide, thus largely eliminating the possibility of disturbance. In further support of this, Langstone Harbour is subject to high levels of vessel traffic and it is likely that some bird species become habituated to these types of disturbance. At a tLSE level for clam dredging, physical damage and abrasion were screened in. It was recognised that clam dredging causes disturbance to the seabed but did not result in the
9.2 Other fishing activities

<table>
<thead>
<tr>
<th>Fishing activity</th>
<th>Potential for in-combination effect</th>
</tr>
</thead>
<tbody>
<tr>
<td>Oyster dredging</td>
<td>Common impact pathways identified at a tLSE level and these include physical damage – siltation, physical damage – abrasion and selective extraction of species. The two activities target different species and the type of dredge used for oyster dredging (large mesh size) is unlikely to retain Manila clams, but may retain larger American hard-shell clams. Based on this and mitigation measures such as minimum sizes, which are present for each target species, it is unlikely there will be significant in-combination effects with respect to selective extraction.</td>
</tr>
</tbody>
</table>

Oyster dredging is concentrated takes place in distinct, small spatial areas where shellfish beds exist. In Langstone Harbour activity is concentrated in the north eastern quarter and centrally in an area known as Sword Sands. Sightings data, indicative of recent fishing effort, is presented in Annex 18 and illustrates areas where the two activities overlap in the north eastern quarter of Langstone Harbour, although the number of oyster dredge sightings are very low.

Based on the nature of both gear types, which are forms of shellfish dredges known to penetrate into the seabed, and the known impact pathways of both activities, oyster dredging and clam dredging have the potential to cause in-combination effects. The areas of concern are those where the activities are known to overlap which is mainly in subtidal areas or on the fringes of the intertidal. The upper reaches of the intertidal are much less at risk of in-combination effects due to the lack of oyster dredging taking place over these features. These in-combination effects, which include physical damage through abrasion (and penetration) and potentially siltation, can only take place when both activities are allowed i.e. within the oyster season. It is also worth noting the differences in the design of both dredges. The design of the oyster dredge, is likely to cause less damage than those used for clam dredging which can have teeth of up to 14 cm. The ladder on an oyster dredge can be up to 8.5 cm long. An oyster dredge is designed to be towed on top of the seabed, thus limiting penetration into the sediment, the clam dredge is designed to penetrate into the sediment. This is linked to the ecology of the target species.
The oyster fishery has been restricted spatially and temporally through the ‘Temporary Closure of Shellfish Beds’ byelaw since the 2013/14 oyster season. The most recent season (2015/16) was restricted to two weeks in length and fishing was only allowed to take place in Langstone and Portsmouth Harbour, with the wider Solent and Southampton Water prohibited to oyster fishing. These restrictions are and have been applied on an annual basis in order to aid recovery of depleted oyster stocks in the Solent. In the absence of such restrictions, the proposed bottom towed fishing gear management measures, outlined in section 7 (permanent and seasonal closures), which will apply to both oyster dredging and clam dredging, address any risks posed to site integrity through any in-combination effects of the two activities. In addition, the proposed management measures also addresses the potential for future expansion into areas not previously subject to fishing effort, which is likely to occur in the event of stock recovery.

**Light otter trawling (for sandeels)**

Common impact pathways were identified at a tLSE level and these include; physical damage – siltation, physical damage – abrasion and selective extraction of species.

Light otter trawling for sandeels occurs in one area of Langstone Harbour known as Sword Sands located in the main channels in the southern and central parts of the harbour. Clam dredging is often focused in areas on softer sediment in distinct, small spatial areas where shellfish beds exist. These largely include the north eastern quarter of Langstone Harbour. These sites occur intertidally (fished at high tide) and subtidally, with vessels often operating in very shallow waters.

Sightings data presented in Annex 18 (indicative of recent fishing activity) reveals there is no spatial overlap between the two activities and therefore there are likely to be no in-combination effects for any of the impact pathways identified.

**Demersal netting**

No impact pathways were identified at a tLSE level for demersal netting. The activity is low impact and unlikely to lead to any in-combination effects. In addition, static gear types such as netting and mobile gear types such as clam dredging are not compatible and often occur in different areas, thus largely eliminating any spatial overlap between the two activities.

**Demersal longlining**

No impact pathways were identified at a tLSE level for demersal longlining. The activity is low impact and unlikely to lead to any in-combination effects. In addition, static gear types such as longlining and mobile gear types such as clam dredging are not compatible and often occur in different areas, thus largely eliminating any spatial overlap between the two activities.

**Handlines & Jigging/Trolling**

No impact pathways were identified at a tLSE level for handlines and jigging/trolling. The activity is very low impact and unlikely to lead to any in-combination effects.

### 10. Summary of consultation with Natural England

<table>
<thead>
<tr>
<th>Consultation</th>
<th>Date submitted</th>
<th>Response from NE</th>
<th>Date received</th>
</tr>
</thead>
</table>

**SIFCA Reference:** SIFCA/HRA/09/001
11. Integrity test

Based on the bottom towed fishing gear management measures proposed by Southern IFCA (see section 7), it has been concluded that clam dredging alone will not have an adverse effect on the integrity of the Chichester and Langstone Harbours SPA and will not hinder the site from achieving its conservation objectives. The in-combination assessment concluded the potential for adverse effect between clam dredging and oyster dredging in areas of spatial overlap due to similar impact pathways. However the proposed bottom towed fishing gear management measures, which will apply to both activities, address any risks posed to site integrity through in-combination effects, regardless of restrictions imposed on the oyster fishery through the ‘Temporary Closure of Shellfish Beds’ byelaw and therefore also addresses any risk to the achievement of the sites conservation objectives should the oyster fishery develop.

A change in the current status of the clam and oyster fishery, upon which the Habitats Regulation Assessment is based, is unforeseen, however it is recognised that future changes may occur. For example, efforts are currently being made to restore the Solent oyster population. Southern IFCA will continue to monitor fishing activity within the Chichester and Langstone Harbours SPA, in addition to collating data on the potential impacts of shellfish dredging upon site features/supporting habitats. New evidence on activity levels, and impacts (such as that collected through monitoring), will be periodically reviewed to ensure management of the fishery continues to be compatible with the conservation objectives of the site. In the event new evidence has the potential to hinder the sites conservation objectives, such as an increase in fishing activity, a Habitat Regulations Assessment will be undertaken.
Annex 1: Reference List


Annex 2: The Key Principles of the SEMS Management Scheme
(http://www.solentems.org.uk/sems/management_scheme/)

Principle 1 - Favourable Condition

The SEMS has qualified for designation against the background of current use and there is a working assumption that the features for which the site is designated are in favourable condition from the time of designation. The Management Scheme and the monitoring to be carried out by 2006 will test this assumption.

Principle 2 - Sustainable Development

The aim of the Management Scheme is not to exclude human activities from SEMS, but rather to ensure that they are undertaken in ways which do not threaten the nature conservation interest, and wherever possible, in ways that support it. The Management Scheme should ensure a balance of social, economic and environmental objectives when considering the management of activities within the Solent.

Principle 3 - Regulatory Use of Bye-laws

New bye-laws may be used as a regulatory mechanism for the SEMS. These should only be introduced into the Management Scheme when all other options have been considered and it is the only effective solution.

Principle 4 - Links to Existing Management and Other Plans/Initiative

Where appropriate the SEMS Management Scheme will directly utilise management actions from other existing management plans. The actions identified in the Management Scheme will therefore serve to inform and support existing management effects rather than duplicate them. The management measures identified in other plans will remain the mechanism through which these are to be implemented.

Principle 5 - Onus of Proof

The wording for principle 5 is based on the following three-stage process:

- Stage 1 - Evidence must be established that a site feature is in deterioration. This evidence must be scientific, credible and unambiguous but it need not originate from English Nature itself. It is acknowledged that other Relevant Authorities will be undertaking monitoring regimes and if their programmes flag up something of interest, it would be expected that they would present it to English Nature for further comment and verification.
- Stage 2 - English Nature, as the Government's body with responsibility for nature conservation, must believe that a site feature is in deterioration. If the evidence to support this view has come from their own monitoring - or if it has come from an external, authoritative source - EN should act as a conduit to demonstrate this fact to the Relevant Authority with responsibility for the management of the activity suspected of having detrimental effect.
- Stage 3 - English Nature and the Relevant Authority (ies) involved should work together to establish any cause and effect relationship. From this, changes to management actions may be made.

Consideration of this process had led to the following definition of onus of proof: If through their own site condition monitoring programme or that of another Relevant Authority, English Nature can demonstrate that they have reasonable evidence to indicate that a deterioration in the condition of a SEMS feature or species exists, then English Nature and the Relevant Authorities concerned will work together to identify any cause and effect relationship.

Principle 6 - Management Actions
Where reasonable evidence is found to clearly demonstrate the cause and effect relationship the Relevant Authorities involved will instigate changes to the management of the activity, which will be within a RAs statutory obligations and will provide a solution that is in accordance with the Regulations and be fair, balanced, proportionate and appropriate to the site and the activity. Where the cause and effect relationship is uncertain but deterioration in the condition is still significant the Relevant Authorities should consider any potential changes in management practices in light of the precautionary principle* and the cost effectiveness of proposed measures in preventing damage. However, the precautionary principle should not be used to prevent existing management actions continuing where there is no evidence of real risk of deterioration or significant disturbance to site features.

All forms of environmental risk should be tested against the precautionary principle which means that where there are real risks to the site, lack of full scientific certainty should not be used as a reason for postponing measures that are likely to be cost effective in preventing such damage. It does not however imply that the suggested cause of such damage must be eradicated unless proved to be harmless and it cannot be used as a licence to invent hypothetical consequences. Moreover, it is important, when considering whether information available is sufficient, to take account of the associated balance of likely costs, including environmental costs, and benefits." (DETR & the Welsh Office, 1998).
Annex 3: Supporting Habitat(s) Site Feature Map for Chichester and Langstone Harbours SPA (Langstone Harbour only)
Annex 5: Natural England’s Scoping Advice
Date: 07 October 2015
Our ref: 165686

Rob Clark
Chief Executive
Southern Inshore Fisheries & Conservation Authority
64 Ashley Road
Parkstone
Poole
Dorset
BH14 8RN

BY EMAIL ONLY

Dear Rob

Natural England’s advice on the potential impacts of clam dredging within Chichester Harbour and Langstone Harbour

The following constitutes Natural England’s formal advice regarding the potential impacts of dredging for clams on the nature conservation features of the following designated sites:

- Chichester and Langstone Harbours Special Protection Area (SPA)
- Chichester and Langstone Harbours Wetland of International Importance under the Ramsar Convention (Ramsarsite)
- Solent Maritime Special Area of Conservation (SAC)

Clam dredging is an established fishing activity that is practised within the Southern Inshore Fisheries and Conservation Authority (SIFCA) district on a year-round basis. The principal species targeted are the Manila clam (Vesicu marina) and the American Hard Shell clam (Marenania nucula), but catches may also include the Carpet Shell clam (Ruditapes decaucus). Whilst clam dredging within Chichester Harbour is prohibited by a Sussex IFCA bylaw, dredging is allowed within the adjacent Langstone Harbour. Clam dredging effort within Langstone Harbour is focused upon intertidal habitats, with potential impacts on the designated sites listed above.

These sites are protected by the Conservation of Habitats and Species Regulations 2010 (as amended), and are derestricted by Sites of Special Scientific Interest (SSSI) which are afforded protection under the Wildlife and Countryside Act (1981) (as amended under the Countryside and Rights of Way Act 2000). The clam fishery is subject to a number of SIFCA byelaws which regulate the type of dredge that may be used; the hours during which vessels may fish; the spatial extent of the fishery (to avoid damage to seagrass beds); and a minimum landing size for American Hard Shell clams. Additionally, the Manila clam is subject to a minimum landing size determined by the European Commission. There are currently no byelaws restricting the number of licensed vessels that can dredge for clams in Langstone Harbour, or the months of the year during which they can operate.

1. Legal Requirements

Natural England and SIFCA have duties under Regulation 9(3) of the Conservation of the Habitats & Species Regulations 2010 as competent authorities with functions relevant to marine conservation to exercise those functions so as to secure compliance with the Habitats Directive. Article 6.2 of the Habitats Directive requires appropriate steps to be taken to avoid. In Natura 2000 sites, the deterioration of natural habitats and habitats of species as well as significant disturbance of the species for which the area has been classified. SIFCA should ensure that the measures proposed are compatible with the conservation and enhancement of the special interest of relevant SSSIs in line with their status as a Section 280 authority under the Wildlife and Countryside Act 1981 (as amended).

The purpose of this advice is to inform the scope of the assessment required by SIFCA through DEFRA’s revised approach to the management of commercial fisheries within European Marine Sites, to avoid damage or deterioration to the conservation features of the Chichester and Langstone Harbours SPA and Ramsar site and the Solent Maritime SAC.

2. Protected Sites

2.1 Solent Maritime SAC

2.1.1 Site overview

The Solent Maritime SAC is located in one of only a few major sheltered channels in Europe, lying between a substantial island (the Isle of Wight) and the mainland. The Solent and its tidal estuaries are unique in Britain and Europe for their complex tidal regime, long periods of tidal stand at high and low tide, and for the complexity and particularly dynamic nature of the marine and estuarine habitats present within the area. There is a wide variety of marine sediment habitats influenced by a range of salinities, wave shelter and intensity of tidal streams, resulting in a uniquely complex site. Sediment habitats within the estuaries include extensive areas of estuarine flats, with intertidal areas often supporting kelp grass Zostera sp. and green algae, saltmarshes and natural shoreline transitions, such as drift line vegetation.

2.1.2 Features/sub-features at risk of impact

Natural England has reviewed the SAC features/sub-features at risk from clam dredging and agrees with the prioritisation exercise conducted by SIFCA. In addition to these at-risk features, we recommend that SIFCA also consider the risks of clam dredging upon sub-tidal SAC features. Although clam dredging effort occurs within intertidal habitats, it could also take place within the sub-tidal. Natural England has identified the features and sub-features which we believe are at risk from clam dredging, and could be included within your assessments of this activity within the Solent Maritime SAC (Table 1).

As you are aware, Natural England is in the process of revising the Regulation 98 Conservation Advice document for the Solent Maritime SAC which is scheduled for draft publication in March 2016. We have sought to prioritise the drafting of Regulation 98 documents of relevance to this advice and have used the revised feature and sub-feature descriptions for the Solent Maritime SAC within this advice letter.

Data on the presence and extent of these features/sub-features has been provided to SIFCA through Natural England’s ongoing Evidence Mapping Project. We recommend that SIFCA use this GIS data as the best available evidence on the presence and extent of features, and where possible, seeks to incorporate this data with evidence of clam dredging activity to identify and assess the impacts. Whilst the sub-features in Table 1 have been identified as at
risk of impact from clam dredging, it may be possible that clams do not occur within all of these habitats in the Solent Maritime SAC.

The conservation objectives of these features/sub-features together with their specific attributes and targets are outlined below in section 2.1.3

<table>
<thead>
<tr>
<th>Feature</th>
<th>Sub-feature</th>
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<tbody>
<tr>
<td>Estuaries</td>
<td>Intertidal coarse sediment</td>
</tr>
<tr>
<td></td>
<td>Intertidal mixed sediments</td>
</tr>
<tr>
<td></td>
<td>Intertidal mud</td>
</tr>
<tr>
<td></td>
<td>Intertidal sand and muddy sand</td>
</tr>
<tr>
<td></td>
<td>Sublittoral seagrass beds</td>
</tr>
<tr>
<td></td>
<td>Sublittoral coarse sediment</td>
</tr>
<tr>
<td></td>
<td>Sublittoral mixed sediments</td>
</tr>
<tr>
<td></td>
<td>Sublittoral sand</td>
</tr>
<tr>
<td></td>
<td>Sublittoral seagrass beds</td>
</tr>
<tr>
<td>Mudflats and sandflats not covered by seawater at low tide</td>
<td>Intertidal coarse sediment</td>
</tr>
<tr>
<td></td>
<td>Intertidal mixed sediments</td>
</tr>
<tr>
<td></td>
<td>Intertidal mud</td>
</tr>
<tr>
<td></td>
<td>Intertidal sand and muddy sand</td>
</tr>
<tr>
<td></td>
<td>Sublittoral seagrass beds</td>
</tr>
<tr>
<td>Sandy banks which are slightly covered by seawater all the time</td>
<td>Sublittoral coarse sediment</td>
</tr>
<tr>
<td></td>
<td>Sublittoral mixed sediments</td>
</tr>
<tr>
<td></td>
<td>Sublittoral sand</td>
</tr>
<tr>
<td></td>
<td>Sublittoral seagrass beds</td>
</tr>
</tbody>
</table>

2.1.3 Conservation Objectives

The Conservation Objectives for the Solent Maritime SAC are as follows:

- The conservation of the SAC and the natural habitats and/or species for which the site has been designated (the Qualifying Features listed below), and subject to natural change.
- Ensure that the integrity of the site is maintained or restored as appropriate, and ensure that the site continues to achieve the favourable conservation status of its Qualifying Features, by maintaining or restoring:
  - The extent and distribution of qualifying natural habitats and habitats of qualifying species;
  - The structure and function (including typical species) of qualifying natural habitats;
  - The structure and function of the habitats of qualifying species;
  - The supporting processes on which qualifying natural habitats and/or species rely;
  - The populations of qualifying species; and
  - The distribution of qualifying species within the site.

The above objectives should be considered in conjunction with accompanying Supplementary Advice Tables (SATs) which are scheduled for draft publication within the Regulation 33 Conservation Advice document in March 2015. As the Regulation 33 attribute and target descriptions were not finalised at the time of writing, we have used the existing Regulation 33 descriptions within this letter. Please note that the wording of these attributes and targets may therefore be subject to revision, however, it is not envisaged that the general principles upon which they are based will change substantially. Natural England will provide SIFCA with a copy of the SATs for the Solent Maritime SAC once finalised.

2.1.4 Condition Assessment

Natural England provides information on the condition of designated sites and describes the status of interest features. This is derived from the application of ‘Common Standards Monitoring Guidance’ which is applied to a subset of attributes of site features as set out in the sites’ Regulation 33/35 Conservation Advice document. Feature condition influences the Conservation Objectives in that it is used to determine whether a ‘maintain’ or ‘recover’ objective is needed to achieve the target level for each attribute.

Natural England’s current process for conducting condition assessments for marine features was developed due to requirements to report on condition of Annex I features at the national level in 2012/13 under Article 17 of the Habitats Directive. Since then, the methods have been reviewed and we are actively working now to revise this process further so that it better fulfils obligations to inform management actions within MPAs and allows us to report on condition. In light of this revision to the assessment methods, Natural England will not be publishing condition information until this process is complete. We therefore advise that IFICAs assess the potential impact of similar new or new fishing activities on a site, using a broad range of available information in addition to the Conservation Objectives. This information could include (but is not limited to) the following:

- Draft advice on operations (provided September 2015);
- The Natural England SPA toolkit and Fisheries Impacts Evidence Database;
- Activity information including distribution, type and intensity;
- Existing management practices and measures;
- Risk information including potential impact pathways between activities and features.

Additionally, an indication of condition for site interest features may, in some instances, be obtained from assessments of the Langstone Harbour SSSI which underpins the SAC and SPA/Ramsar site. Please refer to section 2.2.4 for further information on the Langstone Harbour SSSI.

SIFCA also recommends that SIFCA consider other threats to site condition as highlighted in the Solent European Marine Site (SEMS) Delivery Plan (http://www.solentengland.org.uk/publications/) when assessing the impact of clam dredging upon SAC and SPA/Ramsar qualifying features.

2.2 Chichester and Langstone Harbours SPA and Ramsar site

2.2.1 Site overview

The Chichester and Langstone Harbours SPA and Ramsar site consists of two large, sheltered estuaries forming extensive sand and mudflats exposed at low tide. The two harbours are joined by a stretch of water which separates Hayling Island from the mainland. The basins are drained by extensive tidal channels. The site is designated because it supports significant populations of waders and wading bird species, especially during migration periods and over the winter months. The site also supports important colonies of breeding terns. The basins contain a wide range of coastal habitats supporting important plant and animal communities. The mudflats are rich in intertidal and also support extensive beds of algae, especially Enteromorpha species, and eelgrass Zostera sp.
2.2.2 Features and supporting habitats at risk of impact

Natural England has identified the following features and supporting habitats of the Chichester and Langstone Harbours SPA and Ramsar site that are at risk from clam dredging. These impacts include disturbance and displacement, competition for prey, changes in food availability and physical damage or loss of non-breeding habitat:

- Internationally important populations of regularly occurring Annex 1 species (breeding):
  - Sandwich tern
  - Common tern
  - Little tern

- Internationally important populations of regularly occurring migratory species (non-breeding):
  - Dark-bellied Brent goose
  - Common shelduck
  - Eurasian wigeon
  - Eurasian teal
  - Northern pintail
  - Northern shoveller
  - Red-breasted merganser
  - Ringed plover
  - Grey plover
  - Sanderling
  - Dunlin
  - Bar-tailed godwit
  - Eurasian curlew
  - Common redshank
  - Ruddy turnstone

- Internationally important assemblage of waterfowl:
  - Winterting waterfowl assemblage

The supporting habitats at risk of impact from clam dredging are principally those that occur within the intertidal zone and are utilised by regularly occurring migratory species and the winterting waterfowl assemblage, namely:

- Intertidal coarse sediment
- Intertidal mixed sediments
- Intertidal mud
- Intertidal sand and muddy sand
- Intertidal seagrass beds

While the use of towed fishing gear has the potential to affect saltmarsh and Spartina swarms in certain locations, informal discussions with SIFCA indicate that clam dredging is unlikely to have a significant effect upon these features in Langstone Harbour due to the proximity at which vessels may feasibly operate. Natural England agrees with this view but for completeness recommends that SIFCA use vessel sightings and habitat mapping data to confirm this, and also consider the likelihood of this current situation changing in the future (e.g. through the realistic evolution of the fishery).

2.2.3 Conservation Objectives

The Conservation Objectives for the Chichester and Langstone Harbours SPA and Ramsar site are as follows:

With regard to the SPA and the individual species and/or assemblage of species for which the site has been classified (the 'Qualifying Features' listed below), and subject to natural change,

- Ensure that the integrity of the site is maintained or restored as appropriate, and ensure that the site contributes to achieving the aims of the Wild Birds Directive, by maintaining or restoring:
  - The extent and distribution of the habitats of the qualifying features;
  - The structure and function of the habitats of the qualifying features;
  - The supporting processes on which the habitats of the qualifying features rely;
  - The population of each of the qualifying features;
  - The distribution of the qualifying features within the site.

As with the Solent Maritime SAC, the above objectives should be considered in conjunction with accompanying Supplementary Advice Tables (SATs) which will be published within the Regulation 35 Conservation Advice document. While this document is not scheduled for publication until March 2016 we have included the draft SPA attributes and targets in section 3.2. Please note that the wording of these attributes and targets may be subject to further revision, however, the general principles upon which they are based are unlikely to vary substantively. Natural England will provide SIFCA with a copy of the SATs for the Chichester and Langstone Harbours SPA and Ramsar site once finalised.

2.2.4 Condition Assessment

While a formal condition assessment of the Chichester and Langstone Harbours SPA and Ramsar site is not currently available, an indication of condition for bird species and their supporting habitats may be obtained from a number of sources – which are detailed below.

The British Trust for Ornithology (BTO) Web Atlas Survey (WebS) aims to identify population sizes, determine trends in numbers and distribution, and identify important sites for non-breeding waders and terns in the UK. Data can be used to highlight SPA bird features where population numbers have exhibited trends that are inconsistent with regional and national population trends, and thereby may be subject to site-specific pressures. Species that have undergone major changes in numbers are trigger by the issuing of a WebS Alert, which can be viewed online at: [http://bto1.bto.org/web-s-reporting](http://bto1.bto.org/web-s-reporting).

The most recent WebS report based upon Alert status as of 2009/10 triggers alerts for Shelduck, Teal and Sanderling and for Pintail, Little grebe, Cormorant, Ringed plover, Lapwing, Black-tailed godwit and Bar-tailed godwit (bird species forming part of the waterbird assemblage). These declines are likely to be due to site-specific pressures. Alarms are also triggered for the Dark-bellied Brent goose, Grey plover and Dunlin, but the decrease in numbers observed within the site appear to be tracking that of wider regional and British trends. On this basis, the report suggests that the declining numbers underpinning these alarms are driven by broad-scale shifts in population rather than local pressures.

It should be noted that this data may not have captured the effects of fishing activities that have since commenced or increased in intensity since publication. Similarly, these effects may not necessarily be captured in the next WeBS Alerts report (due in 2016) due to the time lag between cause and effect. Natural England recommends that these observations are given due consideration when assessing the impact of clam dredging upon SPA/Ramsar qualifying features.

Information on breeding seabird species is available through JNCC’s Seabird Monitoring Programme (SMP), which collates sample data on breeding numbers and breeding success of seabirds in Britain and Ireland. The most recent population trends are presented in the Seabird Population Trends and Causes of Change: 1988–2012 report, details of which can be viewed online at [http://jncc.defra.gov.uk/page-201](http://jncc.defra.gov.uk/page-201). Alternatively, this data has been analysed by ABPmer on behalf of Natural England and provided to SIFCA within Natural England’s SPA Toolkit. Assessment data is available for two of the three qualifying bird species for the Chichester and Langstone Harbours SPA: Sandwich tern and Common tern. The report identifies a site-specific decline for Sandwich tern, but no site-specific decline for Common tern.

Unfortunately, data is not currently available for Little tern due to insufficient records. Natural England therefore recommends that SIFCA uses data collated through alternative sources, including site loads and nature reserve wardens where applicable. In addition to these records, Natural England is currently collating regional data for ten species which we will provide to SIFCA in November 2010.

In addition to the qualifying bird species and assemblage it is necessary to consider the status of supporting habitats when assessing condition of the SPA and Ramsar site. As noted in section 2.2.2, Natural England has identified habitats within the intertidal zone to be of particular risk from clam dredging. An indication of condition for these supporting habitats may be obtained from assessments of the SSSI’s that underpin the SPA/Ramsar site, which are available online at [http://naturalengland.maps.naturalengland.org.uk/](http://naturalengland.maps.naturalengland.org.uk/).

Analysis of assessment data for the Langstone Harbour SSSI reveals that the site is affected by sea-level rise and coastal squeeze, where habitats are unable to retreat landward as levels rise. Changes in water level may also have adverse impacts on the distribution and extent of biotopes associated with the intertidal sediments. The issue is being addressed through the creation of compensatory habitat and coastal real-alignment at Medmerry. The SSSI provides a number of important areas of intertidal bird feeding habitat, including units 8, 9, 10 and 13. The site also includes areas of grassland that are notified as important foraging and high tide roosting ground for wintering bird species, including units 1 and 5. However, as with elsewhere in the wider Solent, bird numbers are declining for reasons which are unclear. Langstone Harbour has relatively poor availability of roosting sites for wintering birds which restricts its ability to support waders and wildfowl interests in relation to other parts of the estuary. Natural England is happy to liaise further with SIFCA in identifying bird sensitive areas within the site.

As with the Solent Maritime SAC, SIFCA should also consider other threats to the condition of the site as highlighted in the SEAMS Delivery Plan (http://www.solentmaritime.org.uk/publications) when assessing the impact of clam dredging upon SPA/Ramsar qualifying features.

3. Potential impacts on attribute targets that could prevent the achievement of conservation objectives

Having identified the SAC and SPA features, sub-features and supporting habitats at risk of impact from clam dredging in sections 2.1.2 and 2.2.2 respectively, the following section outlines the relevant site attributes, targets and impact pathways that should be considered by SIFCA when assessing this activity. As previously noted, Natural England is currently revising the Conservation Advice documents for these sites so the wording of these attributes and targets may be subject to change.

The magnitude of clam dredging impacts on benthic habitats will be determined by a combination of factors which include the location, scale and intensity of harvesting activities, together with local environment conditions such as sediment characteristics, water depth, wave exposure, strength of tidal currents, the presence of algae and seagrass, and intertidal/aeolian location (Kaiser et al. 2001; Wheeler et al. 2014). Similarly, the magnitude of impacts upon bird populations will be determined by environmental conditions such as the type and size of target and non-target prey species, climate/weather, alternate foraging sites, competition from other species and the relevant extent of alternate food supplies. Natural England recommends that these attributes are given full consideration when assessing the significance of potential impacts upon the SAC and SPA/Ramsar site. In the first instance, we recommend that SIFCA obtain spatial/temporal effort data on clam dredging within the designated sites and analyse this with respect to the location of sensitive features. Natural England is in the process of providing SIFCA with GIS feature mapping for the Solent Maritime SAC which collates confidence assessed datasets and represents our best available evidence base. In addition to SAC features, this feature mapping data will include the presence and extent of Chichester and Langstone Harbours SPA supporting habitats, where available.

For data describing the distribution of SPA bird features, Natural England recommends that SIFCA utilise BTO WeBS Core Counts data on numbers and trends, together with that collected through the WeBS Low Tide Count (LTC) scheme. The LTC scheme collects data on feeding waders within major UK estuaries, although sites are counted approximately every six years rather than annually. Data for Langstone Harbour can be viewed online at [http://www.bto.org/evolution/abundance/webs](http://www.bto.org/evolution/abundance/webs) or downloaded in GIS format through Natural England’s SPA Toolkit. As with WeBS Alerts, we would advise caution when using this data for assessments of fishing activity.

Additional data on bird roosting sites is provided in the Solent Water and Brent Goose Strategy (King, 2010), the outputs of which are available online at [http://www.solentforum.org.uk/forum/public_groups/Natural_ENVIRONMENT_Group/Products%20and%20Strategies/WeBS%20Strategy](http://www.solentforum.org.uk/forum/public_groups/Natural_ENVIRONMENT_Group/Products%20and%20Strategies/WeBS%20Strategy).

3.1 Solent Maritime SAC

3.1.1 Features: Estuaries: Mudflats and sandflats not covered by seawater at low tide; Sandbanks which are slightly covered by seawater all the time

1. Relevant attribute (Req.33):

Topography

Target: Shore profile should not deviate significantly from an established baseline, subject to natural change.
Potential impacts:
Clam dredging can have a direct impact upon seagrass beds, sandflats, sandbanks, and seagrass habitats by physically altering their topography. Typical effects include the creation of depressions and trenches, and the smothering of ripples or creation of ridges within sand environments (Wheeler et al. 2014). Topography reflects the energy conditions and stability of soft sediment habitats, which in turn influences the distribution of benthic communities. Natural England recommends that potential impacts upon the topography of mudflats, sandflats, and seagrass habitats are assessed with respect to sediment character and the range and distribution of characteristic biotopes.

2. Relevant attributes (Reg 33):
Sediment Character

Target:
- Particle Size Analysis (PSA): Average PSA parameters should not deviate significantly from the baseline subject to natural change.
- Sediment penetrability: Average measure should not deviate significantly from an established baseline, subject to natural change.

Potential impacts:
Clam dredging has the potential to alter the sediment character of benthic habitats with resultant impacts upon community structure. Disruption caused by dredging can alter the physical structure of soft sediments, resulting in a loss of stability and vertical stratification (Tamowski, 2006). Additionally, the disruption of sediments can release anoxic materials and contaminants which have a potentially detrimental effect upon re-colonisation and recruitment of target and non-target species (Pierma et al., 2001).

3.1.2 Sub-features:
- Intertidal coarse sediment
- Intertidal mixed sediments
- Intertidal mud
- Intertidal sand and muddy sand
- Intertidal seagrass beds
- Subtidal coarse sediment
- Subtidal sand
- Subtidal seagrass beds

1. Relevant attribute (Reg 33):
Range and distribution of characteristic biotopes

Target:
- Range and distribution should not deviate significantly from an established baseline subject to natural change.

Potential impacts:
Clam dredging has a number of potential impacts upon the range and distribution of characteristic biotopes. In addition to indirect effects of altering topography and sediment character, dredging results in the direct removal/harm of benthic and epibenthic organisms, including both target and non-target species. Research suggests that impacts will be influenced by the type of organisms affected and the substrate over which dredging takes place. For example, Feng et al. (2003) found that the decline of annelids, molluscs and crustaceans from dredging was greater in intertidal muddy sand habitats compared to intertidal sand. Population densities also took longer to recover within intertidal muddy sand, which the authors attributed to the release of anoxic chemicals.

2. Relevant attribute (Reg 33):
Extent of Zostera beds

Target:
- No decrease in extent from an established baseline subject to natural change.

Potential impacts:
Clam dredging can impact upon seagrass beds through two principal pathways: the direct removal/damage of shoots and rhizomes, and the indirect effect of sediment plumes smothering seagrass and reducing light absorption. As shellfish dredging within the vicinity of seagrass beds is prohibited by SIFCA’s Bottom Towed Fishing (clear tyvex), this activity is not considered to represent a significant risk to this sub-feature of the SAC. However, given that the potential currently exists for clam dredging activity to interact with this sub-feature, Natural England recommends its inclusion in the assessment process along with consideration of tyvex compliance.

3.2 Chichester and Langstone Harbours SPA and Ramsar site

Natural England has reviewed the potential impacts of clam dredging within the Chichester and Langstone Harbours SPA and Ramsar site and identified the following impact pathways through which this activity may affect designated features and supporting habitats:

1. Relevant attributes/Sub-attribute:
Supporting habitat: minimising disturbance caused by human activity

Target:
- The frequency, duration and/or intensity of disturbance affecting foraging and/or roosting birds should not reach levels that substantially affects the feature.

Potential impacts:
Disturbance represents the stimulus that alters normal bird behaviour within a given area, and can result in displacement when birds are unable to use an area due to the magnitude of disturbance present. The response of birds to disturbance is influenced by a range of factors, including distance from the source of disturbance and the scale of disturbance (Sihlmann et al., 2004). Disturbance that results in birds taking flight can simultaneously increase energy demands and reduce food intake with potential consequences for survival and reproduction.

Fishing activity has the potential to cause bird disturbance through a number of direct impact pathways, including visual and/or noise disturbance resulting from the presence/movement of fishing vessels; the presence/movement of people; and the operation of fishing gear. The magnitude of disturbance and displacement caused by clam dredging within the Chichester and Langstone Harbours SPA and Ramsar site will be influenced by the intensity of fishing activity (including the number of vessels, frequency and duration) relative to the proximity of sensitive bird species.

3.2.2 Competition for prey

1. Relevant attributes/Sub-attribute:
Supporting habitat: food availability within supporting habitat

Target:
- Maintain overall prey availability at preferred prey sizes.
- Maintain high overall abundance of preferred food plants (e.g., Zostera, Ulva spp.).
Potential impacts:
Fishing activity can have a direct impact upon birds through the targeted removal of organisms which are prey species of the bird features. The food requirements of shorebirds within a cold climate are considerably greater due to thermoregulatory needs (Wheeler et al. 2014). Therefore, the principal bird features at risk from clam dredging impacts upon prey availability are benthic-feeding bird species that utilise the SPA/Ramsar site during the overwintering period (31 October to 31 March). Species such as Mediterranean gulls and terns are not likely to be at risk of significant impacts upon prey availability due to their surface-feeding behaviour and lack of prey interaction with clam dredging gear.

3.2.3 Changes in prey availability

1. Relevant attribute/sub-attribute.
Supporting habitat; food availability within supporting habitat

Target:
(i) Maintain overall prey availability at preferred prey sizes.
(ii) Maintain a high cover/abundance of preferred food plants (e.g. Zostera, Ulva sp.).

Potential impacts:
Fishing activity can have an indirect impact upon birds by affecting the availability of prey food, through pathways that do not include targeted removal. These pathways include: physical disorientation to habitats resulting in changes to community structure; removal/mortality of non-target organisms through bycatch or interaction with fishing gear; smothering of prey species from increased sedimentation; and physical damage to supporting habitats such as Zostera sp, which is a key food source for Dark-bellied Brent geese.

While shorebirds will typically eat a range of species including molluscs and anelids, the type of preferred prey will vary between bird species – which should be acknowledged when assessing impacts. Consistent with impacts resulting from competition for prey (see 3.2.2), the principal bird features at risk from changes in prey availability are non-breeding overwintering bird species rather than Mediterranean gulls and terns.

3.2.4 Physical damage or loss of non-breeding habitat

1. Relevant attribute.
Supporting habitat; landform

Target:
Maintain the density of channel networks within intertidal feeding areas

2. Relevant attribute.
Supporting habitat; extent and distribution of supporting non-breeding habitat

Target:
Maintain the extent and distribution of suitable habitat (either within or outside the site boundary) which supports the feature for all necessary stages of the non-breeding/wintering period (moulting, roosting, loafing, feeding).

Potential impacts:
Fishing activity can have an indirect impact upon birds by physically damaging or removing supporting habitat, including that used for roosting, nesting and feeding. An assessment of impacts from clam dredging upon the above attribute and target should consider effects that are not captured through other pathways (e.g. damage or loss of feeding habitat). Natural England therefore recommends that SIFCA examine the potential impacts of clam dredging with respect to damage or loss of roosting and nesting habitats.

Informal discussions with SIFCA indicate that clam dredging is unlikely to interact with the roosting or nesting habitats of designated bird species within the Chichester and Langstone Harbours SPA and Ramsar site. However, we recommend that further assessment is undertaken using vessel sightings, habitat mapping and species distribution data in order to ascertain that no significant impacts occur.

3.2.5 Impacts which could be scoped out

There are two possible impacts that are not likely to have a significant effect upon features or supporting habitats of the Chichester and Langstone Harbours SPA and Ramsar site and could therefore be screened out of the Habitats Regulations Assessment. These impacts are:

- Mortality: Bird mortality can occur from entrapment within active fishing gear, or from entrapment/fatigue of lost or discarded fishing gear. The main risk is presented to diving seabirds interacting with nets, lines and traps. Due to the bird species present in the site and the type of gear used for clam dredging, Natural England do not consider this impact to have a significant effect upon the features of the SPA.

- Increased turbidity: Sediment mobilisation from dredging could result in increased turbidity which can affect the success of birds feeding in the water column due to reduced visibility. The impact of increased turbidity will be determined by foraging strategies, with birds such as common scoters, mergansers and diving ducks being particularly at risk. Natural England has reviewed the potential impacts of increased turbidity upon the bird features listed in section 2.2.2 and do not consider this to have a significant effect due to the nature of their foraging strategies.

4. Additional considerations

The scientific literature recognises that shellfish dredging can have an adverse impact upon benthic habitats however the magnitude of this impact and its resultant effects upon shorebird populations is not well understood, particularly with respect to long-term impacts (Wheeler et al. 2014). Natural England therefore welcomes the opportunity to collaborate with SIFCA and Bournemouth University in supervising a PhD project to explore the impacts of harvesting activities upon birds in the Solent. It is envisaged that this research will provide a key source of evidence in assessing the impacts of clam dredging upon features, sub-features and supporting habitats of the Solent Maritime SAC and Chichester and Langstone Harbours SPA and Ramsar site.

In addition to the collation of primary data on the site-specific impacts of clam dredging, Natural England recommends that SIFCA consider existing management of fishing activities (including compliance) when assessing impacts upon designated features. Through this process it may be possible to scope out potential impacts upon features where clam dredging is prohibited, for example, within/adjacent to seagrass beds. Similarly, we recommend that SIFCA also consider the future realistic evolution of the clam fishery, including the introduction of methods such as pump scoops dredging which may affect the type and/or magnitude of impacts.

5. Summary

Natural England agrees with the Southern IFCA’s prioritisation of clam dredging within Langstone Harbour as a high risk amber activity for Defra’s revised approach to the...
management of commercial fisheries within European Marine Sites. The advice provided in
this letter identifies the principal features, sub-features and supporting habitats of the Solent
Maritime SAC and Chichester and Langstone Harbours SPA and Ramsar site that may be
adversely impacted by clam dredging activity. In addition to considering the impacts upon
bird features and intertidal habitats previously identified by SIFCA, Natural England
recommends that impacts upon subtidal habitats are also included in the assessment of clam
dredging in Langstone Harbour.

Natural England welcomes the opportunity to work collaboratively with SIFCA in assessing
the magnitude of these impacts and their resultant effects upon site integrity. As noted
previously, this assessment will require the collation and analysis of clam dredging effort
data, together with primary and secondary evidence on the impacts of this activity. Natural
England would also be happy to work with SIFCA in developing management measures that
may result from this assessment, including site-specific monitoring of fishing activity and
impacts.

For any queries relating to the content of this letter please contact me using the details
provided below.

Yours sincerely

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Telephone: 0300 060 0240

References


Wight Wildlife Trust.

Long-term indirect effects of mechanical cockle-dredging on intertidal bivalve stocks in the


cockle harvesting on benthic habitats and waterfowl. Report to Natural England,
Bournemouth University.
Annex 6: Co-Location of Fishing Activity and Site Feature(s)/Supporting habitat(s)
Annex 7: Low tide WeBS data distribution maps for Grey plover, Dunlin, Redshank, Dark-bellied brent goose, Shelduck, Teal, Ringed plover, Curlew, Turnstone, Wigeon, Pintail and Shoveler in the Solent taken from Stillman et al., (2009).
Map 25: Low tide WeBS data for redshank
Solent disturbance and mitigation project: Phase I

25 November 2008
Scale 1:228500

Number of birds:
- 50 to 100
- 25 to 49
- 15 to 24
- 9 to 14
- 6 to 8
- 4 to 5
- 3
- 2
- 1
- 0
- No data

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Map 13: Low tide WeBS data for dark-bellied brent goose

Solent disturbance and mitigation project: Phase I
Map 16: Low tide WeBS data for teal
Solent disturbance and mitigation project: Phase I

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For the use of OS data provided through Hampshire County Council.
Map 26: Low tide WeBS data for turnstone
Solent disturbance and mitigation project: Phase I
Map 15: Low tide WeBS data for wigeon
Solent disturbance and mitigation project: Phase I

SIFCA Reference: SIFCA/HRA/09/001
Map 17: Low tide WeBS data for pintail
Solent disturbance and mitigation project: Phase I

25 November 2008
Scale 1:228500

Number of birds:
- 35 to 50
- 20 to 34
- 15 to 19
- 10 to 14
- 6 to 10
- 4 to 5
- 2
- 1
- 0
- No data

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Map 18: Low tide WeBS data for shoveler
Solent disturbance and mitigation project: Phase I

25 November 2008
Scale 1:228500

Number of birds
- 40 to 50
- 90 to 99
- 50 to 59
- 20 to 24
- 15 to 19
- 10 to 14
- 5 to 9
- 2 to 4
- 1
- 0
- No data

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SIFCA Reference: SIFCA/HRA/09/001
Annex 8: WeBS Low Tide Count (LTC) scheme point data distribution maps from 2013/14 for Grey plover, Bar-tailed godwit, Dunlin, Redshank, Dark-bellied Brent goose, Shelduck, Teal, Ringed plover, Curlew, Turnstone, Wigeon, and Pintail in key areas within Langstone Harbour. Taken from http://blx1.bto.org/webs-reporting/?tab=lowtide.
Current Use Analysis: Important Sites for Waders and Brent Geese
Current Use Analysis: Important Sites for Waders and Brent Geese
Annex 12: Classification of Bivalve Mollusc Production Areas interacting with the Chichester and Langstone Harbours SPA

Langstone Harbour - M. mercenaria

Scale - 1:50000

Classification Zones:
- Class A
- Class B
- Class C
- Prohibited
- LT Class B

Classification of Bivalve Mollusc Production Areas: Effective from 1 September 2014

The areas delineated above are those classified as bivalve mollusc production areas under EU Regulation 854/2004.

Further details on the classified species and the areas may be obtained from the responsible Food Authority. Enquiries regarding the maps should be directed to: Shellfish Microbiology, CEFAS Weymouth Laboratory, Barrack Road, The Nothe, Weymouth, Dorset DT4 8UB.
(Tel: 01305 206800 Fax: 01305 206801)

N.B. Lat/Longs quoted are WGS84
Separate map for O. edulis at Langstone Harbour
Food Authority: Portsmouth Port Health Authority
Annex 13. Table of recovery rates of prey species taken by bird species which may be impacted by changes in prey availability as a result of clam dredging in Chichester and Langstone Harbour SPA. Taken from Ferns *et al.*, (2000).

<table>
<thead>
<tr>
<th>Species</th>
<th>% Change After Harvesting – Muddy Sand</th>
<th>% Change After Harvesting – Clean Sand</th>
<th>Recovery Period</th>
</tr>
</thead>
<tbody>
<tr>
<td>Corophium arenarium</td>
<td>-53%</td>
<td>0%*</td>
<td>&gt;86 days (muddy sand) 0 days* (clean sand)</td>
</tr>
<tr>
<td>Crangon crangon</td>
<td>-</td>
<td>-38%*</td>
<td>&gt;86 days (muddy sand)</td>
</tr>
<tr>
<td>Macoma balthica</td>
<td>55%</td>
<td>-6%</td>
<td>0 days (muddy sand) &gt;86 days (clean sand)</td>
</tr>
<tr>
<td>Cerastoderma edule</td>
<td>-35%</td>
<td>-15%</td>
<td>&gt;86 days (muddy sand) 0 days (clean sand)</td>
</tr>
<tr>
<td>Hediste diversicolor</td>
<td>-</td>
<td>-33%*</td>
<td>-</td>
</tr>
<tr>
<td>Hydrobia ulvae</td>
<td>-60%</td>
<td>-56%</td>
<td>&gt;86 days (muddy sand) 8 days (clean sand)</td>
</tr>
<tr>
<td>Retusa obtusa</td>
<td>-</td>
<td>-</td>
<td>&gt;86 days* (muddy sand)</td>
</tr>
</tbody>
</table>

*Low abundances were found
Annex 14: Seabed scars (shown as numerous lines), visible from Google Earth, potentially caused by clam dredging within Langstone Harbour. These images were taken on 22/04/2015. Source: Google Earth.
Annex 15. Table of studies investigating the impacts of shellfish dredging and recovery rates.

<table>
<thead>
<tr>
<th>Study</th>
<th>Location and Exposure</th>
<th>Gear Type and Target Species</th>
<th>Sediment Type</th>
<th>Recovery Period</th>
<th>Species-Specific Recovery</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ferns, P.N., Rostron, D.M. &amp; Sima, H.Y. 2000. Effects of mechanical cockle harvesting on intertidal communities. <em>Journal of Applied Ecology</em>, 37, 464-474.</td>
<td>Burry Inlet, South Wales</td>
<td>Tractor-towed cockle harvester - <em>Cerastoderma edule</em></td>
<td>Intertidal clean sand and muddy sand</td>
<td>Recovery was considered with invertebrate sampling conducted 15 and 86 days after harvesting in both sediment types and 174 days in muddy sand only. Unfortunately sampling was not continued long enough to determine how long invertebrate communities took to recover. Movement of adults or passive transport as a result of sediment movements, was sufficient to allow recovery of modest invertebrate populations in clean sand, but inadequate to allow recovery of large populations in muddy sand. See species-specific recovery.</td>
<td>Muddy sand: <em>Pygospio elegans</em> - &gt;174 days <em>Hydrobia ulvae</em> - &gt;174 days <em>Nephys hombergii</em> – 51 days <em>Bathyporeia pilosa</em> – 51 days <em>Lanice conchilega</em> – 0 days <em>Corophium arenarium</em> – 0 days <em>Macoma balthica</em> - &gt;86 days <em>Cerastoderma edule</em> - &gt;174 days <em>Pygospio elegans</em> - &gt;86 days <em>Crangon creangon</em> - &gt;86 days <em>Retusa obtusa</em> - &gt;86 days Clean sand: <em>Bathyporeia pilosa</em> – 39 days <em>Macoma balthica</em> - &lt;86 days <em>Cerastoderma edule</em> – 0 days <em>Pygospio elegans</em> - &gt;86 days</td>
</tr>
<tr>
<td>Study</td>
<td>Location</td>
<td>Method</td>
<td>Species</td>
<td>Description</td>
<td>Duration</td>
</tr>
<tr>
<td>-------</td>
<td>----------</td>
<td>--------</td>
<td>---------</td>
<td>-------------</td>
<td>----------</td>
</tr>
<tr>
<td>Kaiser, M.J., Edwards, B. &amp; Spencer, B.E. 1996. Infaunal community changes as a result of commercial clam cultivation and harvesting. <em>Aquatic Living Resources</em>, 9, 57-63.</td>
<td>Whitstable, Kent, south-east England</td>
<td>Suction dredge</td>
<td>Manila clam – <em>Tapes philippinarum</em></td>
<td>Clay interspersed with patches of shell debris and lignin deposits (from local paper mill) overlaid with fine sand and silt. Exposed to prevailing north easterly winds.</td>
<td>Seven months after harvesting, no significant differences in infaunal communities were found between the harvested clam lay and either of the control sites (near and far). After seven months, sediment fractions in the harvested plot did not significantly differ from the sediment in control areas, as sedimentation had nearly restored sediment structure.</td>
</tr>
<tr>
<td>Hall, S.J. &amp; Harding, M.J.C. 1997. Physical disturbance and marine benthic communities: the effects of mechanical harvesting of cockles on non-target benthic infauna. <em>Journal</em></td>
<td>Auchencairn Bay, Solway Firth, Dumfries, Scotland</td>
<td>Suction dredge &amp; tractor dredge</td>
<td>Common cockle – <em>Cerastoderma edule</em></td>
<td>Sediments generally become coarser in the centre of the bay and low water mark (median diameter = 3.5φ, 88 μm) (near to the study area). Silt/clay fraction (&lt;62.5 μm)</td>
<td>Suction dredge – statistically significant effects were present, but overall faunal structure in distributed plots recovered after 56 days. This occurred against a background of seasonal response. Tractor dredge – no statistically significant</td>
</tr>
</tbody>
</table>
**of Applied Ecology, 34, 497-517.**

| River Exe, England (see Spencer *et al.*, 1996; 1997) | Suction dredge Manila clam – *Tapes philippinarum* | Unknown – study refers to stable sediment and protection from onshore winds by a sand dune bar. | Recovery of sediment structure and invertebrate infaunal communities occurred 12 months after harvesting. Four months after harvesting, significant differences between the harvested plot, previously net-covered plot and control plot were detectable (67% similarity between treatments), although there were indication of recruitment or migration. Eight months after harvesting, similarity between treatments increased to 85%, however significant differences were still present. | **Pygospio elegans** abundance was greater in the harvested plot than any other four months after harvesting, whilst *Nephtys hombergii* abundance remained lower. |

| Spencer, B.E., Kaiser, M.J. & Edwards, D.B. 1998. Intertidal clam harvesting: benthic community change and recovery. *Aquaculture Research*, 29, 429-437. | | | effects on total abundance and number of species and overall faunal structure in distributed plots recovered after 56 days. This occurred against a background of general seasonal decline. | abundance of *P. elegans* remained higher in the undisturbed treatment until day 56. No significant treatment effect occurred for any species but a significant time treatment interaction occurred for *P. elegans*, *Nephtys* sp. and *C. edule*, with a significant time treatment interaction for *P. elegans*. |

**Note:**
- Suction dredge Manila clam – *Tapes philippinarum*
- Recovery of sediment structure and invertebrate infaunal communities occurred 12 months after harvesting. Four months after harvesting, significant differences between the harvested plot, previously net-covered plot and control plot were detectable (67% similarity between treatments), although there were indication of recruitment or migration. Eight months after harvesting, similarity between treatments increased to 85%, however significant differences were still present. *Pygospio elegans* abundance was greater in the harvested plot than any other four months after harvesting, whilst *Nephtys hombergii* abundance remained lower.
apparent between treatment and control plots (excluding previously net-covered plot and the harvested plot).

Trenches (10 cm deep) left by suction dredging were infilled within 2 to 3 months.

| Peterson, C.H., Summerson, H.C. & Fegley, S.R. 1987. Ecological consequences of mechanical harvesting of clams. *Fishery Bulletin*, 85, 2, 281-298. | Back Sound, North Carolina, USA | ‘Clam kicking’ – mechanical form of clam harvest involving the modification of boat engines to direct propeller wash downwards to suspend bottom sediments and clams into a plume and collected in a trawl net towed behind the boat. American hard shell clam - *Mercenaria mercenaria* | Seagrass bed and sandflat | Monitored the impact of different intensities of clam kicking, as well as clam raking, for up to four years. Clam harvesting had no impact on the density or species composition of small benthic macroinvertebrates, largely made up of polychaetes. The study concluded that polychaetes recover rapidly from disturbance and as such the communities are unlikely to be adversely affected by clam harvesting. | - |
Annex 16. Table of recolonization strategies and reproductive seasons of potential key species in the Solent European Marine Site. These species were selected from the potential species list in Annex 17.

<table>
<thead>
<tr>
<th>Species</th>
<th>Recolonization Strategy</th>
<th>Reproductive Season</th>
<th>References</th>
</tr>
</thead>
<tbody>
<tr>
<td>Arenicola marina</td>
<td>Above-surface migration</td>
<td>Autumn to winter</td>
<td>McLusky et al. (1983) <a href="http://www.marlin.ac.uk/biotic/browse.php?sp=4238">http://www.marlin.ac.uk/biotic/browse.php?sp=4238</a></td>
</tr>
<tr>
<td>Macoma balthica</td>
<td>Active migration of adults and larval</td>
<td>Spring and autumn</td>
<td><a href="http://www.marlin.ac.uk/species/detail/1465">http://www.marlin.ac.uk/species/detail/1465</a> <a href="http://www.marlin.ac.uk/biotic/browse.php?sp=4272">http://www.marlin.ac.uk/biotic/browse.php?sp=4272</a></td>
</tr>
<tr>
<td>Hydrobia ulvae</td>
<td>Active migration</td>
<td>March to October</td>
<td><a href="http://www.marlin.ac.uk/habitats/detail/206/cerastoderma_edule_and_polychaetes_in_littoral_muddy_sand">http://www.marlin.ac.uk/habitats/detail/206/cerastoderma_edule_and_polychaetes_in_littoral_muddy_sand</a> <a href="http://www.marlin.ac.uk/biotic/browse.php?sp=4186">http://www.marlin.ac.uk/biotic/browse.php?sp=4186</a></td>
</tr>
<tr>
<td>Pygospio elegans</td>
<td>Larval recolonization</td>
<td>December to May or January to August</td>
<td><a href="http://www.marlin.ac.uk/habitats/detail/206/cerastoderma_edule_and_polychaetes_in_littoral_muddy_sand">http://www.marlin.ac.uk/habitats/detail/206/cerastoderma_edule_and_polychaetes_in_littoral_muddy_sand</a> <a href="http://www.marlin.ac.uk/biotic/browse.php?sp=6530">http://www.marlin.ac.uk/biotic/browse.php?sp=6530</a></td>
</tr>
<tr>
<td>Hediste diversicolor</td>
<td>Adult migration and juvenile recruitment</td>
<td>Spring to summer</td>
<td>Lewis et al. (2002) <a href="http://www.marlin.ac.uk/biotic/browse.php?sp=4253">http://www.marlin.ac.uk/biotic/browse.php?sp=4253</a></td>
</tr>
<tr>
<td>Nephtys hombergii</td>
<td>Passive and active migration</td>
<td>Variable; May and September (Tyne Estuary), throughout the year peaking in July and November (Southampton Water), August and September (Århus Bay, Denmark)</td>
<td>Hall and Harding (1997) <a href="http://www.marlin.ac.uk/biotic/browse.php?sp=4414">http://www.marlin.ac.uk/biotic/browse.php?sp=4414</a></td>
</tr>
</tbody>
</table>
Annex 17. Potential Species List for the Solent European Marine Site (derived from SAC biotopes outlined in the Regulation 33 Conservation Advice Package and prey species of vulnerable (to shellfish dredging) SPA bird species).

SAC Species (Summary of key biotopes for SAC sub-features – Appendix XI):
- Pontocrates spp.
- Bathyporeia spp.
- Lanice conchilega
- Corophium*
- Macoma balthica*
- Arenicola marina*
- Cerastoderma edule*
- Hediste diversicolor* (previously Nereis diversicolor)
- Mya arenaria
- Pygospio elegans
- Scrobicularia plana*
- Streblospio shrubnsolii
- Aphelochaeta marioni
- Tubificoides
- Nephtys hombergii

Prey species of potentially vulnerable (to shellfish dredging) SPA bird species*:
- Cardium spp
- Nereis spp
- Crangon spp.
- Carcinus spp.
- Retusa obtusa
- Corophium volutator
- Gammarus spp.
- Tubiflex spp.
- Nerine spp.
- Hydrobia ulvae